

Te Mahere Waka Whenua Tūmatanui o te Rohe o Pōneke Draft Wellington Regional Public Transport Plan 2025-2035



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### **He Kupu nā te Tiamana** Chair's Message

The Wellington region continues to grow. During the next 30 years the Wellington region and neighbouring Horowhenua needs to plan for 200,000 additional residents, 99,000 more homes and a greater supply of business and industrial land. An expanded population will bring economic development and changes to where we live, learn, work and play.

Higher urban density in Wellington and Porirua Cities and the Hutt Valley and increasing residential growth in the Wairarapa and north of Waikanae, will place increasing demands on regional transport. For this growth to be sustainable, and to ensure we achieve our goals of improving safety, access and reducing emissions, Greater Wellington and its regional and central government partners will need to continue to invest in public transport infrastructure and services.

Wellington has the highest public transport use per person in New Zealand and one of the highest in Australasia. This plan will build on that strong foundation by increasing investment in the frequency and capacity of peak and off-peak services and improving connections between residential, retail, and employment hubs across the region.

Smart investment is key to improving the passenger experience, reducing reliance on private cars, and making public transport more sustainable. We prioritise cost-effective solutions that provide the greatest benefits for people across the region.

Like councils across Aotearoa New Zealand, we faced tough challenges throughout 2023 and 2024. Rising costs, increasing inflation, and higher insurance and borrowing rates placed significant pressure on our budgets. These same challenges were also felt across our communities. As we head into 2025/26, inflation and the cost of borrowing have begun to ease. However, Greater Wellington is now faced with new challenges, including cost-of-living pressures on our residents, reduced central government funding and new NZTA policies focused on increasing the 'private share' of our public transport operating costs, i.e. the proportion of costs covered by passenger fares and third-party revenue like advertising.

In response, we have undertaken a significant amount of work to assess our work programmes and, as a result, the delivery of several public transport projects set out in the previous RPTP and Greater Wellington's current Long Term Plan work programmes are proposed to be deferred or delayed.

In order to reduce rates, and respond to central government direction and funding shortfalls, we are proposing the following changes to how we work in 2025/26:

- Reducing the number of buses we order to simply meet expected patronage demand across the Region
- A general fares increase to reflect inflation levels and change in the off-peak fare discount reduction from 50% to 30%
- Deferring a project to develop bus interchange and driver facilities in Porirua.

Optimisation of our bus network design and service levels will also be considered as part of this RPTP review.

The next stage of our public transport journey focuses on making core services more frequent, reliable, and comfortable. Over the next decade, we'll deliver major improvements in partnership with regional and central government. The Wellington Metro Rail Network is a key strategic asset and forms a significant focus for local and central government investment over the coming decade and beyond. Continuing to build capacity on the network while maintaining and improving safety, reliability and access will require the investment of hundreds of millions of ratepayers' and taxpayers' dollars.

An example of significant investments underway include the purchase of 18 new trains and associated infrastructure for the Lower North island. By improving commuter connections to Wellington, Palmerston North and Masterton, the new trains will support and sustain growth in Wairarapa, Kāpiti, Horowhenua and Manawatū. Greater Wellington, our Council partners, and iwi are focused on progressing a regional deal with Government. Continuing our delivery of an efficient, accessible and low carbon public transport network will be a key enabler of a regional deal and this Regional Public Transport Plan will support our discussions and planning with the Crown.

This is an exciting time for public transport in our region. With the support of all our central and local government partners, our operators and our communities, we can continue to make informed decisions on public transport over the life of this plan and keep our extraordinary region thriving, connected, and resilient.



**Daran Ponter** Greater Wellington Regional Council Chair

### **He Kupu nā te Tiamana o te Komiti Waka** Transport Committee Chair's Message

Greater Wellington has set out four strategic focus areas to focus on in this Regional Public Transport Plan:

- Increase the attractiveness of public transport compared to driving a private vehicle
- Reduce public transport emissions by decarbonising the fleet
- Continue to improve passenger experience across all aspects of our network
- Improve access to public transport for those with specific needs.

#### This draft plan has been developed with these strategic focus areas front of mind. The resulting RPTP sets out:

- Our long-term goals and objectives for the Metlink public transport network
- Our strategic focus areas and the policies and actions that will help us achieve our goals
- The Metlink public transport services we are proposing to provide including our Te Hunga Whaikaha Total Mobility provision.

This RPTP sets out a busy work programme over the coming decade to achieve our goals. Our current bus partnering contracts started in 2018 and most expire in either 2027 or 2030. We will need to consider how we approach procurement of new contracts and how we may enhance these to deliver the best possible outcomes for our region's public transport users. Standing by our commitment to work with operators to build a sustainable workforce is a central part of our approach to the new bus contracts. This RPTP prepares Greater Wellington for this important procurement.

We are working with Wellington City Council, and our other partners to make it easier for travel to and from destinations in the region which will deliver social and economic benefits for our residents and visitors through the Wellington Rapid Transit Bus Corridors Programme. We are also continuing to work on bus priority in Wellington (including the second spine) and around the region. Supporting the major improvements to public transport links between Wellington and Lower Hutt central city through the new Melling station and city link PT access bridge will be an important contribution to improving daily travel in the region. We highlight these projects in this draft plan.

Our network of 6100+ Park and Ride spaces across the region has been hugely successful in providing access to the public transport network for thousands of commuters. With demand for parking exceeding supply, and land availability and cost limiting our ability to expand provision, we are introducing a proposed new approach to Park and Ride demand management in this plan. Through our recent Long-Term Plan, we consulted on building new bus depots and advancing our strategic asset control plans. These are highlighted in this plan.

We continue to show national leadership in meeting our climate change commitments through investment in electrification technology for all modes of public transport travel. Through this plan, we will continue to deliver improved bus services across the region including additional EV buses over the next ten years as part of our bus growth strategy, and introducing articulated buses on our busiest route, the number 2, to double its capacity.

Motu Move (the National Ticketing Solution) and enhanced Real Time Information will improve passenger experience and deliver on our objective of a truly integrated and connected network. It will also enable us to deliver integrated fares and daily and weekly fare caps. Our Council's contribution to urban development will continue through the redevelopment of Waterloo Station into a high-amenity, integrated transport hub.

Metlink is committed to making it easier for disabled people to access public transport across the Wellington region. The Transport Committee adopted an Accessibility Charter in 2021 and continuing to improve accessibility is one of the key areas of focus of this plan. While patronage on bus is at record levels, we still have much to do in the coming decade to achieve our decarbonisation, travel choice and passenger experience goals.

Ngā mihi





Thomas Nash Chair, Transport Committee

### Tukuna ō Kōrero mō te Mahere Waka Tūmatanui ā-Rohe

### Have Your Say on the Wellington Regional Public Transport Plan

Public transport plays a central role in the daily lives of many of us in the Wellington region. It is important that Greater Wellington and Metlink hear your thoughts on this key planning document for the public transport network.

Metlink has engaged in a range of stakeholder engagements on the draft Regional Public Transport Plan 2025-2035 (RPTP) since development commenced in 2023. This version of the RPTP is the final draft for public consultation. As signaled in the annual plan informing document, as part of the Councils cost reduction measures, Metlink will be seeking to optimise the network based on the service design principles set out in this document.

#### The Have Your Say website will include a series of specific questions we would like our passengers, ratepayers, residents and stakeholders to answer.

The consultation allows you to provide more comprehensive comments on the plan, and gives you the opportunity to provide us with more information about your public transport context. This information will give us a more informed picture of how our strategic focus areas, policies and key initiatives are viewed across the region. As you read this plan, we would like you to consider six key questions which you can provide us feedback on.

#### These questions are:

- Will the activities and policies outlined in the draft RPTP result in an efficient, equitable, accessible and low carbon public transport network?
- Will the creation of a network of high-frequency bus corridors across the region, at the loss of a modest level of parking and roading space, result in improved social, economic and environmental outcomes for all?
- Will introducing demand management to Metlink Park and Rides, including paid parking in the form of an integrated park and travel system, improve passenger access to the public transport network?
- Will the planned redevelopment of Waterloo Station into a high-amenity, climate-friendly, integrated transport hub improve the passenger experience of, and access to, public transport in the Hutt Valley?
- Should Metlink permit passengers to travel on buses and trains with pets, including small and large dogs, (noting that Disability assist dogs are already welcome on all our services)?
- Do you support Metlink phasing out cash on board buses?

We have a few important milestones in our public consultation process:

- 3 to 28 March 2025. Public consultation where you can submit feedback via email, post, drop off in person, or via Greater Wellington's Have Your Say website <a href="https://haveyoursay.gw.govt.nz/">https://haveyoursay.gw.govt.nz/</a>
- 6 to 7 May 2025 Public submissions on the draft RPTP will be heard by a hearings committee of Greater Wellington Councillors at the Council Chambers, 100 Cuba Street, Wellington
- 30 April 2025 Public submissions heard via informal hearings where you can share your submissions in a more relaxed format with other members of the public and members of the Transport Committee. This will also be held in the Council Chambers, 100 Cuba Street, Wellington
- During May and June 2025 Greater Wellington will consider and respond to submissions and the insights and information collected through the consultation process and prepare the final RPTP for Council consideration.

We will also be running public events where you can meet Greater Wellington officers and discuss aspects of the plan that interest or affect you, your communities, or your organisation or business.

The dates and times for these sessions are as follows:

- 10 March 12pm-1pm
- 11 March 2pm-3pm
- 13 March 4pm-5pm
- 15 March 9am-10am

Following this process, the final RPTP will be presented to Greater Wellington for adoption in June 2025 and, subject to Council direction, will come into effect 20 working days after it is adopted.

We also invite you to comment on any other aspect of the plan and make a public submission in writing and/or in person.

A consultation brochure summarising the key aspects of the RPTP 2025-2035 is available to download from Greater Wellington's Have Your Say webpage.



**Samantha Gain** Group Manager Metlink





### **He Kupu Whakarāpopoto** Introduction

The Wellington Regional Public Transport Plan (RPTP) guides the design and delivery of public transport services, information and infrastructure in the Wellington region. The RPTP has a ten-year strategic focus with particular attention to the coming three-yearly operational cycle. This RPTP focuses on the period from 2025 to 2035.

Metlink is the Greater Wellington Regional Council (Greater Wellington) public transport authority which plans and delivers public transport within the wider Wellington region. Metlink connects people within the Wellington region through a public transport network that stretches from Wellington north to Ōtaki and east to Masterton. We have five rail lines, 90 public bus routes, more than 80 school bus services and a harbour ferry service.

The network is managed by Greater Wellington and is currently serviced by six transport operators:

- **Bus** Kinetic, Tranzit Group (Tranzurban), Mana Coach Services, Uzabus
- Rail Transdev
- Ferry East by West

Mana Newlands Coaches by Transdev are also responsible for delivering Metlink's Airport Express service.

Subsidised taxi services across ten operators provide travel support for people who have difficultly using regular public transport services through the Te Hunga Whaikaha Total Mobility Scheme.

Metlink's goal is to deliver an efficient, accessible, affordable and low-carbon public transport network. Greater Wellington works in partnership with the NZ Transport Agency Waka Kotahi (NZTA), KiwiRail and territorial authorities to plan and fund the region's public transport network. Greater Wellington also works with other regional councils like Horizons Regional Council on interregional transport initiatives. Metlink is focused on providing a great service to our communities across the region and on the welfare and wellbeing of our passengers and staff.



### We are focussed on providing a high quality, high capacity, high frequency core public transport network so our services:

- **a**. Go where people want to go, at the times they want to travel
- **b**. Provide competitive journey times against other modes of transport
- **c.** Provide value for money
- d. Are easy to understand and use
- e. Are safe, comfortable, and reliable
- **f.** Provide flexibility, allowing people to change their plans
- **g.** Are accessible by providing information, and facilities that are available to everyone.

Under the Land Transport Management Act 2003(LTMA), Greater Wellington must review the RPTP after changes are made to the public transport components of the Regional Land Transport Plan (RLTP). A midterm review of the RLTP occured in late 2024 in which the public transport components were changed. This review reflects those changes.

Throughout this RPTP, the terms 'Metlink' and 'Greater Wellington' are used interchangeably given Metlink operates as part of Greater Wellington.

### He Aha tā Mātou e Whai Ana

### Vision and What we Want to Achieve

To plan effectively, Greater Wellington has identified problems that we need to try and solve, and opportunities to address these. Through this identification, we have developed four strategic focus areas which are outlined as follows:

#### 1. Decarbonisation of the public transport fleet

- Diesel buses and trains are emitting CO2 and harmful emissions into the air and are responsible for 50% of Greater Wellington's carbon footprint
- This RPTP sets out a target of reducing the tonnes of CO2 emitted per year by public transport emissions to 16,300 tonnes by 2030. Greater Wellington will continue reducing emissions from our bus fleet, through the staged replacement of diesel buses. This will support the reduction of CO2 and other harmful emissions and increase access and social inclusion.

### 2. Travel choice options to increase the attractiveness of public transport compared to private vehicle travel

- Improving access to the public transport network outside of Wellington city will be beneficial for the projected growth and will result in people using private vehicles less. This will have added benefits as peak congestion will reduce on the main roads into and out of Wellington city and also therefore reduce carbon emissions and increase access and social inclusion
- Currently, 18% of commuters into central Wellington use rail, and 16% use bus. Investing in public transport will help to increase the share of commuters using public transport.

#### 3. Improving passenger experience

- Improvements to the passenger experience will attract and retain more public transport users. Many projects are under way which will enhance passenger experience including accessibility improvements, RTI system 2.0 rollout, new fare payment options including integrated fares, and demand management mechanisms for parking
- This RPTP sets Metlink a target for passenger satisfaction that is greater than 92% for the overall trip on our network.

#### 4. Improved access to public transport for those with specific needs

• A 2023 analysis of access to public transport identified some areas of the region that could improve access to public transport for people who are transport disadvantaged. How these are better served requires consideration in this plan.



Strategic Focus Areas	Key Measures	Themes
Reduce public transport emissions by	Reduce tonnes of CO2 emitted per year by public transport	Reduce public transport emissions by accelerating decarbonisation of the vehicle fleet
decarbonising the fleet	emissions to 16,300 tonnes by 2030. Reduce CO2 per KM travelled	Minimise gross emissions for Metlink's public transport fleet, reducing the offsets required to reach net carbon neutrality
	by half by 2035	Drive environmental and cost susta inability by pursuing smart commercial opportunities and lower carbon technologies
		Continue to decarbonise the Metlink bus fleet
		Explore ways to further decarbonise the Metlink rail and ferry fleet
Increase the attractiveness of public	Increase annual public transport boardings to 75.4	Promote and encourage people to move from private vehicles to public transport
transport relative to driving	per capita by 2030	Provide, maintain, and continue to improve a high quality, high capacity, high frequency core public transport network
		Improve access to public transport
		Promote behaviour change
		Integrate public transport services into the design of urban environments
		Encourage and enable multi-modal journeys
		Develop asset and infrastructure management strategies
Continue to improve passenger experience	Maintain a passenger satisfaction rating of greater	Provide a consistent and high-quality passenger experience across the public transport network
across all aspects of our network	than 92% for the overall trip. 40% reduction in serious injuries on the public transport network by 2030	Provide fit-for-purpose vehicles, infrastructure and services to continually deliver a high-quality core network
		that meets ongoing demand Improve the quality and accessibility of public transport
		Prioritise the safety and maintenance of the public transport network to encourage safe behaviours
		Providing greater choice and flexibility for journey planning, fares and fare payment options including integrated fares
		Prioritise safety through continuous improvements to both infrastructure and operations
Improve access to public transport for those with specific	Increase from 74.4% the percentage of people within 500m or 5-10 minute walk	Improve the accessibility of public transport for all Promote fairness and equity in the provision of public transport services
needs	of an all day, 7 day a week	Maintain and improve access to public transport for all
	public transport service with minimum 60-minute daytime frequency	Increase access of public transport by people with an activity limitation
	Increased boardings by people that use the Accessible Concession (as a percent of total boardings) by greater than 1%	Increase availability of public transport for people with low incomes

#### Vision: Efficient, accessible, affordable, and low carbon public transport network

#### **Key Projects**

Greater Wellington is either leading, or collaborating with key partners, in planning and delivering a range of significant public transport projects across the region through this RPTP. These projects fall under the broad categories:

- Rail assets and infrastructure
- Bus assets and infrastructure
- Public transport services.

These significant projects are highlighted in the regional focus sections of this plan alongside a range of initiatives we are currently investigating for future funding consideration.





## **Ko te Tikanga o te Waka Tūmatanui** Role of Public Transport

Greater Wellington's Long-Term Plan describes the community outcomes that we aim to achieve in the long term to improve the quality of life of residents in the region.

### We see the role of public transport as facilitating:

- A strong economy a thriving and diverse economy supported by high quality infrastructure that retains and grows businesses and employment.
- A connected community people are able to move around the region efficiently and communications networks are effective and accessible.
- A healthy environment an environment with clean air, fresh water, healthy soil and diverse ecosystems that supports community needs.

The provision of public transport in Wellington region also contributes to the central government's objectives as set out in the Government Policy Statement on Land Transport.

#### Overall, the public transport network:

- Decreases traffic congestion, particularly in the morning and afternoon peak periods, which in turn affects journey times, and journey time reliability for other transport users
- Provides transport choices including during off-peak periods especially for those without access to private transport
- Contributes to reducing carbon and other harmful emissions from transport
- Enables efficient land use and a compact, well designed and sustainable urban form
- Connects people to their communities, and contributes to social, and well-being outcomes for people by getting them where they want to go, when they want to go
- Improves health and safety on our roads and improves public health through additional physical activity.

#### Value proposition for public transport

- NZTA research shows public transport increases productivity between 3% and 23% over other modes such as the private car
- Public transport also triggers direct economic activity Australian research shows every \$1 million spent on public transport creates more than 30 jobs
- Research shows that public transport provides further economic benefits by saving around \$3.5 billion every year by reducing the number of people being excluded from New Zealand society
- Public transport contributes to reducing transport related emissions and delivers a range of co-benefits: health and wellbeing, improved air quality, less congestion, improved safety and provision of more affordable transport options
- Public transport supports economic prosperity through the efficient movement of people (and, indirectly, goods and services).



Very Small Vehicle Operates in Tawa Number in fleet: 5 Length: 8.2m Height: 2.3m



Small Bus Operates in Kāpiti Number in fleet: 15 Length: 10.4m Height: 2.8m



#### Not to scale.

There are variations between different models of bus for example differences between the electric and diesel buses. Not all models and variations are displayed here.



**Medium Bus** Operates region-wide MV number in fleet: 101 Length: 11.7m Height: 2.8m





**Airport Bus** 

Operates Airport Express AXELV number in fleet: 10 Length: 13.6m Height: 3.4m





Large Bus Operates region-wide LV number in fleet: 199 Length: 13.6m Height: 3.4m





**Double Decker Bus** Operates region-wide DD number in fleet: 51 ELVDD: 41 Length: 13.4m Height: 4.2m





**Articulated Bus** Coming to Wellington City Mid 2025 Length: 18m Height: 3.6m





**Our Metlink fleet** 

Not to scale.



### Me Pehea te Putea Moni

### How We are Funded

Public transport is funded through fares, Greater Wellington rates, and investment from NZ Transport Agency Waka Kotahi (NZTA). We set the level of expenditure and the rates contribution as part of the Long-Term Plan and Annual Plan processes, and review public transport fares every year. The share of funding provided by NZTA is set by the Financial Assistance Rate.

The following graph outlines the expected funding of public transport operational costs for financial year 2025.

Maintaining levels of service, meeting priorities and addressing challenges require spending on renewals and new capital. The majority of our capital expenditure is infrastructure related and is explained in detail in our Long-Term Plan.

In developing proposals to be included in the RPTP, Greater Wellington takes account of the public transport funding that is likely to be available, considering the forecast fare revenue (including increased revenue from patronage growth), government funding policy indicating the level of funding likely to be allocated to public transport services and infrastructure, and the level of rates funding likely to be available based on the Greater Wellington Long-Term Plan.

If the level of funding available from any of these sources changes, proposals in the RPTP will need to be reviewed to ensure they are still affordable.



#### Funding for Metlink Public Transport Financial Year 2025

### **Tahua me te Pūtea Āwhina** Funding and Subsidy

This section sets out the difference between subsidised integral services and financial assistance provided to fund exempt services as required by the Land Transport Management Act 2003. These definitions are important as they set the legislative requirements on how Greater Wellington identifies and classifies our public transport services to ensure they can be funded by the relevant parties.

#### **Subsidy definition and implications**

Integral services must be delivered by or under contact to Greater Wellington (as the Public Transport Authority) irrespective of whether the service requires subsidy to operate. If a subsidy is required, it can only be provided to a public transport service that is identified in this Regional Public Transport Plan as being integral to our public transport network.

The integral services must operate in a Unit or part of a Unit by or under contract to Greater Wellington.

#### **Funding Assistance definition and implications**

Exempt services operate without subsidy. For an exempt service to receive subsidy from Greater Wellington or from the National Land Transport Fund it would need to be reclassified as an integral non-exempt service and be regulated accordingly.



### Whakamahere me te Tutukitanga Whakauruuru Integrated Planning and Delivery

Under the Land Transport Management Act 2003 (LTMA), Greater Wellington has the overall responsibility for the planning and delivery of public transport services to the Greater Wellington region. However, we are not able to do this alone.

We work closely with and collaborate with our partners to help create and maintain an integrated, efficient and effective public transport service.

#### **Roles and Responsibilities in the Region**

This section sets out at a high level the roles and responsibilities of each partner that plays a critical role in the planning, funding and delivery of public transport infrastructure and services in the Greater Wellington region.

#### **Greater Wellington**

Under the LTMA, we are recognised as the Public Transport Authority (PTA) for the Greater Wellington region. Therefore, we are responsible for:

- The planning, procurement and design of public transport services
- Co-funding public transport infrastructure and services through rates, fare revenue and other revenue generated from our public transport offering (e.g. advertising on buses and at stations)
- Seeking funding from NZTA through the Regional Land Transport Plan for public transport infrastructure and services
- Setting the policies that apply to our services
- Implementing government policy decisions in regard to public transport

#### New Zealand Transport Agency Waka Kotahi (NZTA)

NZTA set high level national policy that PTAs must adhere to for the public transport services they procure and provide. They are also a co-funder of public transport services and infrastructure thus have a strong interest how PTAs are operating public transport services across the whole of New Zealand.

#### Local councils

Local councils (or Territorial Land Authorities) play a critical role in ensuring our public transport services are able to operate efficiently and effectively. Under the LTMA, local councils are also recognised as Road Controlling Authorities (RCAs). RCAs are responsible for the management of local roads and if we require a new bus stop, bus lane or other roading change for public transport, we need to seek the relevant RCAs approval. We actively work with eight local councils in the Greater Wellington region:

- Wellington City Council
- Porirua City Council
- Kapiti Coast District Council
- Hutt City Council
- Upper Hutt City Council
- South Wairarapa District Council
- Carterton District Council
- Masterton District Council

#### **Regional Sector**

Regional councils, unitary authorities and Auckland Transport as public transport authorities work together through forums including the Transport Special Interest Group to proactively collaborate on policy and strategy development, knowledge sharing, operational initiatives and joint advocacy on matters of mutual interest.

#### KiwiRail

KiwiRail Holdings Limited is the state-owned enterprise responsible for rail operations in New Zealand and also operates the Interislander ferries. We work closely with KiwiRail as our rail public transport services operate on the KiwiRail network. Access to a fit for purpose rail network is critical to the successful operation of our rail public transport services so we work constructively with KiwiRail to ensure the rail network and the associated infrastructure is improved and maintained to deliver our passengers the best service possible.

#### **Ministry of Education**

The Ministry of Education is responsible for the funding, procurement and provision of school bus services in New Zealand to students eligible for transport assistance. In the Wellington Region this means the provision of school bus services to rural rated areas where no suitable public transport services are available. Within urban areas school bus services are only provided by Metlink where required to complement the regular Metlink public transport network.

#### **Public Transport Operators**

Our operators are contracted to Greater Wellington to deliver the public transport services our passengers use daily. They are:

- Bus Kinetic, Tranzit Group (Tranzurban), Mana Coach Services, Uzabus
- Rail Transdev
- Ferry East by West.

The operators are also responsible for hiring front-line staff and ensuring public transport services operate on the timetables set by Greater Wellington.

#### **Objectives and policies**

#### P1. Objective: Integrate public transport services into the design of urban environments

Policies	Actions
a. Work with our partners to help create and maintain an integrated, efficient and effective public transport service	<ul> <li>i. Encourage our partners to consider the integrated, efficient and effective provision of public transport service making changes to their district plans</li> <li>ii. Maintain constructive relationship with our key partners.</li> </ul>

### **P2. Objective:** Enhanced Metlink capacity and capability through regional and national collaboration

Policies	Actions
b. Actively work with regional sector partners and industry, through forums and organisations including the Transport Special Interest Group, to collaborate and advocate on regional transport matters including public transport.	i. Participate in regional and national policy and operational initiatives that enhance Metlink capability and capacity and benefit passengers and ratepayers.

#### **Relationship approach**

Greater Wellington has strong relationships with our key partners and places an emphasis on making sure the relationships are constructive, well maintained and that information is provided to our partners in a timely manner. This is critical to ensuring that our public transport services are delivered in an integrated manner across the Wellington region to:

- Meet the needs of our passengers
- Encourage more people to use our public transport services

- Support people in the Wellington region to have a choice between public transport services and private vehicle journeys
- Provide equitable access to social, cultural, recreational and economic opportunities
- Reduce the environmental and health impacts of land transport
- Enable public transport investment to be efficient and give value for money.

#### Key elements in delivering public transport infrastructure and services

The figure that follows from NZTA provides a generalised outline of key elements relevant to the delivery of public transport services and infrastructure in New Zealand.

Our partners all play a role in helping deliver public transport services and infrastructure in the Greater Wellington region and contribute to the experience our passengers have on the public transport services they choose to use.



### **Ngā Kaupapa Hoahoa Whatunga** Network Design Principles

The design of the public transport network is based on an integrated approach, which aims to provide a simple, cohesive and consistent route structure, where routes meet at logical transfer points, and where arrival and departure times are coordinated. With this approach, services are designed so customers will experience:

- A simple network with a clear structure that is easy to understand
- A connected network that enables a wide range of journeys to be made, including using connections to make journeys for which there is low demand. Where connections need to be made, we aim for these to occur at a logical place in the network with high quality infrastructure to enable easy transfers
- A consistent network that provides a consistent customer experience across the network that recognises demand and wider community outcomes
- An optimal network that improves journey times and makes the most efficient use of resources to achieve the best outcome and value for money.

Being clear about the role of public transport in different contexts and the benefits sought are also key factors for identifying the function of integral services. For Greater Wellington:

- Patronage (capacity) oriented service design will be required where mode shift, alleviating congestion, emission reduction and enabling productive urban form are key outcomes being sought
- Coverage oriented service design will be required where inclusive access and meeting the needs of transport disadvantaged are identified as key outcomes being sought.

Patronage and coverage-oriented services are neither better nor worse than each other. Rather they result in different outcomes that are in the public interest. Often communities seek both patronage and coverage-oriented outcomes. The LTMA could be interpreted as supporting both service types. For example:

- The purpose of the LTMA is to contribute to an effective, efficient, and safe land transport system in the public interest (LTMA s3)
- The LTMA s115 principles reference the role of public transport in supporting:
  - mode shift and reducing the environmental and health impacts of land transport (outcomes requiring patronage-oriented service design)
  - equitable access to places, facilities, services, and social and economic opportunities, (outcomes requiring coverage-oriented service design).
  - LTMA s120 (1) (vii) requires that PTAs, in a regional public transport plan must describe how the network of public transport services will assist the transport-disadvantaged. Under the LTMA, "Transport-disadvantaged means people who the regional council has reasonable grounds to believe are the least able to travel to basic community activities and services (for example, work, education, health care, welfare, and shopping)" (LTMA s5).
- Each approach utilises limited resources and funding in different ways and to some extent one approach must be prioritised over the other.

P3. Criteria	Definition	Weighting
a. Appropriate density and land use characteristics	<ul> <li>Minimum 15 dwellings per hectare; and</li> <li>Minimum 2,700 usual resident population within the catchment area. A catchment area refers to a 500m or 5-10 minute walking distance around stops on the proposed route. If there is employment in the area, this can be added to the population to meet the threshold</li> <li>Location of urban hubs, employment and education centres, and other destinations of significance</li> </ul>	30%
	<ul> <li>Location on strategic transport corridors and other planning measures as determined by the National Policy Statement on Urban Development and other national planning policies and instruments.</li> </ul>	
b. Sufficient demand	<ul> <li>Minimum regular use of 4 or more passengers per trip and aims for at least 20% cost recovery</li> <li>Whether there is demand for any specific trip that exceeds the total vehicle capacity</li> <li>Specific cultural, sporting, and social events</li> <li>There are places in the region where the demand may not be high enough to justify an all-day public bus service, but there is sufficient demand for a targetted bus service.</li> </ul>	30%
c. Increased transport network efficiency and improved environmental outcomes	<ul> <li>Upcoming developments and population growth</li> <li>Efforts to connect different regions and sub-regions</li> <li>Improving efficiency of key transport spines, particularly during peak</li> <li>Consideration of route location, speed and directness.</li> </ul>	20%
d. Inherent social utility – improved network access and demographic considerations	<ul> <li>Proportion of people living in disadvantaged areas, with limited access to private vehicles, or with other transport access issues</li> <li>Services providing for travel to school in urban areas where the school is not on the regular network or where additional capacity is required to meet demand</li> <li>Bringing public transport to within 500m or a 5-10 minute walk of bus stops</li> <li>Public transport needs to balance mass movement of people with coverage of the areas served</li> <li>Indirect coverage routes are good for providing a base level of access to those who are transport disadvantaged, but will be less appealing to people who have access to a car.</li> </ul>	10%
e. Other considerations	<ul> <li>Upcoming housing and business developments and population growth and demographic change</li> <li>Technology changes and innovations</li> <li>Efforts to connect different parts of our regions and/or different regions</li> <li>Creating a network that allows people to choose to live carfree.</li> </ul>	10%

### Whakaahua Ratonga, Tūtohu Hou, me te Manawanui

# Service Description, New Terms (ONF), and Integral Determination

#### Service description and new terms

To align with the One Network Framework (ONF), Metlink will be developing new maps which indicate each of the different classes of public transport that we run.

As signalled in the ONF:

Class	Public Transport Service Level descriptor	Strategic Significance (Role in Public Transport Network)	Indicative vehicle volume (Bi-directional)	Indicative People Movement (Bi-directional)	Description
PT1	Rapid	Strategically significant corridors where rapid transit services are operated providing a quick, frequent, reliable and high-capacity service that operates on a permanent route (road, rail, or sea land) that is dedicated to public transport or largely separated from other traffic	Greater than or equal to 4 services per hour	Greater than or equal to 1000 per day	Dedicated or largely separated public transport corridors provide for the fast and efficient movement of people by rapid transit. They only service public transport (except rail lines that can also provide a goods movement function under the freight mode).
PT2	Spine	Strategically significant corridors where many frequent services operate and many different PT services merge together to create very high frequencies and overall passengers' movement. Any deficiencies on these corridors affect multiple services and large parts of an urban area.	Greater than or equal to 20 services per hour	1000 to 10,000+ per day	Spine corridors are where many public transport services operate on the same corridor, usually within city centres or near major transport interchanges as PT services converge. Much of the street space can be dedicated to public transport infrastructure, including significant space that could be utilised for bus stops.

Class	Public Transport Service Level descriptor	Strategic Significance (Role in Public Transport Network)	Indicative vehicle volume (Bi-directional)	Indicative People Movement (Bi-directional)	Description
PT3	Frequent	Strategic corridors where frequent public transport services operate, providing regular services across most of the day, seven days a week	Greater than or equal to 4 services per hour	Greater than or equal to 500 per day	Primary public transport corridors occur on the parts of the network where frequent service can be expected. This could be for a part of route where the collection of services operating results in a better than 15-minute headway frequency of that part of the route. These corridors are more likely to be on major arterial routes.
PT4	Connector	Corridors where PT services operate at most times of the day, but less frequently. The main focus of PT services using these corridors is to provide basic access and coverage.	Less than 4 services per hour	100 to 1000 per day	Secondary public transport corridors occur in the parts of the network providing local access and coverage, but at reduced schedules. Routes typically traverse local streets and minor arterial roads.
PT5	Targeted	Corridors where services only operate at certain times of the day (e.g., peak only) or for specific trip purposes (e.g., school buses only).	N/a	Variable	These services provide a basic level of access to public transport, but on a much-reduced schedule, typically only once per day return, such as school bus services, and long-distance commuter services, or at peak times only

To simplify this:

#### Urban network terminology

**Rapid:** these services provide rapid transit that is separated from other travel modes and unaffected by congestion. For Wellington this applies only to our core Rail network and potentially the future rapid transit bus corridors.

**Frequent (previously defined as 'core'):** these services operate on core routes that provide fast, frequent and reliable along key urban corridors. This includes our bus services from the Golden Mile and city to:

- Johnsonville
- Karori
- Miramar
- Newtown

**Connector (previously defined as 'local'):** these services provide coverage and enable access to essential services including education, employment and social. These are less frequent services provided across wider and less densely populated areas.

**Targeted (unchanged in terminology):** these services target specific community needs and are provided in both urban and more rural areas.

#### **Regional network terminology**

**City Connector:** these services provide comprehensive coverage to enable regular access to essential services including education, employment and social between cities and large urban areas.

**Regional Connector:** these services provide basic coverage to enable regular access to essential services including education, employment and social between within or between nearby regions.

**Targeted Connector:** these services target specific community needs and are provided in both urban and more rural areas but on a less than daily basis.

The terms used here; replace the previous terms we used as service descriptors to bring Wellington in line with the ONF.



#### **Criteria for integral determination**

Integral services are identified by PTAs as being integral to the functioning of a regional public transport network. Integral services are regulated under the Land Transport Managment Act 2003 (the Act) and can only be delivered by or under contract to a PTA unless exempt.

Section 116A of the Act states:

"(1) A public transport service identified in a regional public transport plan as integral to the public transport network—

(a) must be operated in a unit or part of a unit; and

(b) may only be operated by—

(i) the regional council; or

(ii) a territorial authority whose district is within the region, under a contract with the regional council; or

(iii) any other person, under a contract with the regional council.

(2) However, subsection (1) does not apply if the public transport service is an exempt service."

This interpretation generally covers the majority of Metlink's public transport network.

However, it is worth noting that this may vary depending on context and can change over time as population, technology, and the environment changes.

#### Service hours and frequency

Service type	Rapid	Frequent	Connector	Targeted
Key features and hours	All day rapid direct services Weekdays 5.00am – Midnight	All day frequent direct services	All day local coverage and access.	Night buses – Midnight – 5am Other services according
	Saturday 6am – 1am	Weekday 6am – 11pm	Weekday 7am – 9pm	to demand including
	Sunday 7am – Midnight	Saturday 7am – 11pm	Saturday 8am – 7pm	school buses and commuter buses.
		Sunday 7am – 9pm	Sunday 9am – 6pm	
Frequency	Daytime Every 15 – 30 minutes (more frequent in peaks depending on demand at key stations)	Daytime every 10 – 15 minutes (more frequent in peaks depending on demand)	Daytime 20 – 60 minutes (more frequent in peaks depending on demand)	Subject to demand and term times for school buses.
Destinations	Connecting key town and activity centres along the regional rail network	Connecting key town and activity centres along higher demand urban corridors	Provide local access and coverage to town and activity centres along the lower-demand corridors	As required to meet targeted demand including schools, town centres, and medical facilities

#### How we design the network

Metlink has twin objectives of capacity and coverage.

Like all public transport networks, Metlink designs its network to accommodate the twin factors of coverage and capacity.

Capacity refers to the ability to transport the greatest volume of passengers along direct, frequent services that connect important destinations. In the Greater Wellington Region this is categorised by the primary routes that facilitate transport in and out of urban hubs, such as the rail lines, and priority

bus services. The benefit of a "capacity" service is that it reduces strain on the wider transport network, and that its frequent direct services reduce wait times. A downside is that there may be a greater distance between the stops on these services and the destination of passengers, as the routes priortise connector hubs or vital services over reaching remote areas.

To offset a focus on capacity focused public transport services, we also provide coverage focused services. The goal of these services is to provide services to customers in less populated or more isolated geographic areas. These services tend to have lower frequency and greater waittimes but can provide essential public transport services to people and communities away from primary transport lines.

By utilising both capacity and coverage services efficiently we can make public transport more effective and thereby encourage travel choice and influence mode-shift away from private vehicles towards public transport.

In designing an optimal public transport network to achieve both capacity and coverage, it is not always possible to provide services that take people to their desired destination in a single trip. Our policy is to provide feeder and connector services to primary public transport hubs and the rail network where the provision of a direct 'point-to-point' service is not feasible. Our policy is not to duplicate services through the provision of additional bus routes where high-capacity, frequent rail services are already available.

An additional factor in service allocation is the size of vehicle we assign to each route based on demand. Metlink monitors demand on each route on the bus network. As patronage increases, Metlink needs to increase capacity to keep up with demand. The most economical way to achieve an increase in capacity is to introduce higher capacity buses (such as double deck or articulated).

Deploying high capacity buses enables us to increase capacity while minimising the need for additional bus drivers and buses overall. Parts of the network also suffer from bus-related congestion so minimising the numbers of buses on key transport corridors is another benefit from the use of higher capacity buses.

Vehicle weight, and its proportionate impact on roading degradation, is a consideration for Metlink and our Road Controlling Authority partners (i.e. City and District Councils). High capacity buses are typically heavier than the standard buses currently used on the network; electric vehicles are heavier again. Our decarbonisation policies are leading to the phasing out of diesel buses across our network and their replacement with EVs. Our priority for decarbonisation is on high demand routes.



Graph recreated from Jarrett Walker's 'Human Transit'

#### **Objectives and policies**

Policies	Actions
a. Provide a network of services that balances the need to move the largest number of people with the need to provide local coverage	i. Enable travel choice through the provision of direct and frequent services serving high demand corridors and linking regional centres
	ii. Increase coverage through the provision of less frequent and less direct services providing extensive coverage of residential areas to ensure local and regional access to employment, education, recreation and services
	iii. Prioritise the provision of feeder and connector services to primary public transport hubs and the rail network where the provision of a direct service is not feasible
	iv. Minimise duplication of service provision in areas where there is ready access to the rail corridors.
b. Utilise double- deck EV buses and articulated buses on high demand routes to manage capacity demands	i. Collaborate with local Road Controlling Authorities (City and District Councils) to plan for, and permit higher capacity buses on high demand routes across the region.

P.4 Objective: Encourage and enable multi-modal journeys, improve access to public transport

#### **Consultation Focus – Bus Corridors**

Greater Wellington is currently working with key transport partners including Wellington City Council and NZTA on planning work to develop new high frequency bus corridors to support growing bus demand. The Wellington City bus network currently depends on a single corridor through the central city - the Golden Mile. At peak times bus numbers on the Golden Mile now exceed what is optimal, causing 'bunching' of buses at peak time, delays and travel time variability.

To support growing bus demand Metlink are adding more buses, and it is expected that bus numbers will reach the practical limits of the current Golden Mile in 2025 for acceptable levels of service for our passengers.

With expected demand from growing regional population and employment there is an urgent need for a second spine through the city to enable public transport to meet regional objectives for public transport. New bus corridors, particularly in Wellington central city, will provide the critical network capacity needed for faster and more frequent bus services across the city. Bus corridors are a feature of the draft Government Policy Statement on Land Transport, as they stimulate urban and economic development, reduce commuter travel times and enable more frequent services.

Will the creation of a network of high-frequency bus corridors across the region, at the loss of a modest level of parking and roading space, result in improved social, economic and environmental outcomes for all? We welcome your thoughts on this through our public consultation process.

### **Hoahoa mō te Āhua o Anamata** Future State Schematics

Below is a presentation of what possible future public transport corridors may look like in the Horowhenua – Wellington region based on growth projections from the Future Development Strategy.

#### Western Growth Corridor -Eastern Growth Corridor -**Hutt to Masterton** Tawa to Levin Masterton Masterton central area $\langle \uparrow \rangle$ 11 ふ Road Block **Possible New** West-East Growth asterr Upper Hutt Southern Growth Area **Corridor – Porirua** ሐ to Heretaunga Judgeford Hills Ŧ akapū Tai Central Hutt triangle, Voburn to Naenae Station 43% Upper Steppings 31% **Possible New West-East Growth** Lincolnshire Farm ne North ainuiomat North Corridor -ふ Johnsonville to Wainuiomata Urban Renewal Areas Future Urban Areas Further Study Areas Potential new business areas Central Wellingtor Growth corridors Corridor Study Areas Existing railways Nowt State Highways Ŧ Possible new railway stations Hospital Kilbirnie Airport 26% Port Potential papakāinga/iwi development

#### A growth corridor view of the Future Urban Development Areas

### 30 Year Vision and Future Network State – Extending Reach and Coverage





- 90% within 5 minutes' walk of a local stop or station (85% now)
- 75% within 10 minutes' walk of a high frequency service (74.4% now)

	Frequent Bus 2023	
	Frequent Bus 2053	
	Frequent Rail 2053	
==:	Improved regional rail connections	
	Improved regional bus connections	
$\leftrightarrow$	New cross-regional connections	
# **Kaupapa Here Tautoko Kaupapa** Strategic Event Support Policy

The Wellington region regularly hosts a range of sporting, entertainment, and cultural events at key venues across the region. Metlink is proud to be able to provide strategic support for many of the region's major events. Strategic event support is focused on providing targeted public transport to help people get to and from events safely and in a climate friendly manner.

# When considering whether to provide support, the following will be considered:

- If there are 10,000 or more people in attendance
- The event will significantly impact on the functioning of the timetabled services and create congestion in the Wellington region
- Association with the event will have a positive impact on the Metlink brand
- The event is socially significant in that it has regional and/or national and/or visitor/tourist participation or attendance, and/or public health benefits

• The event has regional economic development impacts. For example, it is a major sporting, cultural or festive event that brings people into the Wellington region.

Where the demand for access to the public transport network exceeds the timetabled capacity, Metlink requires the ability to deploy additional resources to support the management of the event, specifically, to support the movement of attendees.

#### This will contribute to:

- Lower congestion levels by moving more people through public transport and less use of private vehicles
- Positive economic and social development within the Wellington region
- Reducing the climate impact of the event by moving people through more efficient and climate friendly means
- Contributing to travel choice by providing targeted alternative transport options other than private vehicles to attendees.

## **Objectives and policies**

**P.5 Objective:** Provide targeted public transport to help people get to and from strategic events safely and in a climate friendly manner

Policies	Actions
a. Implement a strategic events policy.	i. Work with WellingtonNZ, event venues and promoters of major events to ensure strategic events across the region are factored into Metlink public transport planning
	ii. Work with event venues and promoters of major events to help develop and market combined event and public transport packages and ticketing
	iii. Work with event venues and promoters of major events to fund the provision of additional services where demand cannot be accommodated on regularly scheduled services.

# Kaupapa Here Pahi Kura School Bus Policy

In urban areas where the Ministry of Education does not provide services, travel to school is primarily done through active modes such as walking, cycling, walking school buses, and by using existing public transport services. Greater Wellington's policy is to provide targeted school bus services only when these are required to supplement school student travel on the public transport network.

Metlink provides targeted school bus services in urban rated areas only where there is sufficient demand, and there is not enough capacity or coverage provided by nearby public services. It must also be more cost effective to provide such a a service than a regular public transport service.

Services are provided to schools within the zone or nearest to the suburbs served. Secondary school students are generally more capable of independent travel and wayfinding than younger school students, and these needs are taken into account when planning school services. Metlink will endeavour to accommodate reasonable requests by schools for school bus timetable changes. Sufficient notice, usually one year ahead, needs to be provided to enable changes to be made within contracted mandatory minimum planning, costing, and negotiation timelines. When services are shared between schools, all potentially affected schools must agree to the requested change.

We are developing school service guidelines which set out the Metlink school bus policy and the procedures to be followed by schools when requesting service changes, for example requests for bus route changes, earlier or later bus times, or different bus times on one day of the week, and include our expectations for student behavior on school services. Expectations for student behavior on public transport services are outlined in Metlink's Conditions of Carriage.

## **Objectives and policies**

**P6. Objective:** Provide public transport services that provide students with an efficient, safe and affordable method of travel to school

Actions			
i.	A majority of school students using public transport will travel on public Metlink services		
ii.	Where there is enough demand, supplementary school bus services are provided in urban areas:		
	- To nearest public or zoned schools not served by the public transport network		
	- Where capacity on the public transport network cannot meet school demand, and it is more cost-effective to provide a targeted school bus service than a regular public service.		
iii.	For travel to nearest public and zoned schools, Metlink will work to minimise the need to transfer between services. For travel to other schools with lower demand, it may continue to be necessary to connect between services		
iv.	Metlink give regard to the risk classification of roads used by school buses. On rural roads with a higher risk classification Metlink aim to minimise standing on school buses. On Urban roads standing capacity is utilised consistent with other urban bus services in line with national rules and guidance		
V.	Undertake regular assessment and review of the provision of services		
vi.	Work with schools, and the Ministry of Education where appropriate, to find effective solutions to school travel issues.		
_	iii. iv. v.		

# **Ka Tu i Runga i ngā Kaupapa Here Pahi** Standing on Buses Policy

In order to encourage a safe and comfortable journey for everyone, we advise in our Conditions of Carriage that while on a service that you should take seat if one is available or move to the back of vehicle if you are standing on a bus service.

While Metlink endeavours to minimise the need for passengers to stand on our services as with any successful public transport system at busy times some passengers may need to stand as we work within available resources and balance the need to keep the public transport services affordable to users and rate payers. Metlink aims to apply the following level of service standards as far as feasible within available resources.

#### P7. Standing on Buses policy targets

Level of service	What it looks and feels like for customers	Peak target	Shoulder peak	Off-peak target
Α	<ul> <li>Everyone can sit</li> <li>Passengers don't need to sit next to someone else</li> </ul>			
В	<ul> <li>Everyone can sit</li> <li>Passengers may need to sit next to someone else</li> </ul>			Target
С	<ul> <li>All seats are occupied</li> <li>Some passengers need to stand, personal space maintained</li> </ul>		Target	Acceptable <15 mins
D	<ul> <li>All seats are occupied</li> <li>Many passengers need to stand without physical contact</li> </ul>	Target	Acceptable <15 mins	
E	<ul> <li>All seats are occupied</li> <li>Many passengers with some physical contact</li> <li>Passengers need to move around to allow other passengers to alight</li> </ul>	Acceptable <15 mins		
F	<ul> <li>All seats are occupied</li> <li>Many passengers with close physical contact (crush load)</li> <li>Passengers cannot board, or the bus doesn't stop</li> <li>Passengers are required to get off the bus to let other passengers alight</li> </ul>			

Metlink follow all national guidance with regard to safety and standing on Metlink services.

# **Kaupapa Here Utu** Fares and Pricing Policy

### How fares are set and reviewed

In the Wellington region, bus and rail fares are set based on a fare zone system and differentiated by time of day. The zone system divides the region into geographical zones (currently 14) radiating out from Wellington city. The fare zone system provides a broad relationship between the fare charged and the distance travelled with the fare charge depending on the number and size of fare zones, which in turn determines the size of the fare increments.

The graph below presents the current zone boundaries. Further information on this is available on the Metlink website. Ferry fares are fixed rate point-to-point fares with no time differentiation and fares on the Airport Express service are flat fares regardless of the distance travelled.

Cash fares are set at 25% surcharge over the equivalent Snapper fares and rounded to the nearest 50 cents. Setting the cash fares at a higher rate compared to the base fares is intended to encourage greater use of electronic ticketing and reduce cash payments.

Fares levels are reviewed annually through annual fares review and the Annual Plan or Long-Term Plan process.



## **Objectives and policies**

**P8. Objective:** Providing greater choice and flexibility for journey planning, fares and fare payment options including integrated fares

Policies	Actions				
a. Integrate fares so that the cost	Develop and implement a transition plan to facilitate the changeove integrated fares and ticketing	r to			
of a journey is independent of the modes involved	. Simplify fare products in the lead up to integrated ticketing				
b. Apply a consistent fare structure and	Monitor passenger experience of the fare structure and their percept of fares relative to the benefits they receive from using services	ion			
pricing approach that recognises the wider benefits and costs of public transport	. Review fare structure and use passenger insights to develop and transition to a fare structure and pricing approach that provides for a consistent fare charging for comparable journeys by strengthening the relationship between fare levels and distance travelled	ne			
	i. Ensure the future fare structure balances the cost for fare payers, ratepayers and taxpayers, and funding partners.				
c. Provide concession	Provide free travel for children under five years old				
fares to targeted groups to increase access to affordable	. Offer concessions for school children, full-time tertiary students, and people with disabilities				
services for those who are most dependent on public transport	<ul> <li>Support the central government scheme providing free off-peak trav SuperGold card holders and discounted travel for Community Servic Card holders</li> </ul>				
	<ol> <li>Collaborate with central government and other regions on national a cross-regional concession schemes.</li> </ol>	and			
d. Provide incentives to encourage more	Offer a consistent off-peak discount to spread peak demand, where required				
frequent use of public transport, more off-peak travel, and greater	. Provide discounted fare schemes to reward greater use of public transport and encourage off-peak travel through fare capping or oth incentive schemes	er			
use of contactless payment	i. Price fares to encourage greater use of cashless payment and ensure reload options are available	õ			
	<ul> <li>Encourage behaviour change away from cash payment on board services by promoting increased use of contactless fare payment</li> </ul>				
	Explore innovative pricing and incentive options to promote public transport use and connections with other sustainable modes of transport				
	i. Develop targeted products for corporate passengers to encourage greater use of public transport				
	ii. Explore 'Mobility as a Service' options to facilitate access to public transport				
	iii. Support the development and introduction of new targeted fares products for group, visitor, family and event travel across the region				
	<ol> <li>Support the work programme with WellingtonNZ with regard to eve travel across the region.</li> </ol>	nt			

## P9. Objective: Balance user contribution with public funding

Policies	ctions	
a. Ensure public transport users make a sustainable and equitable	. Review fares annually through the Annual or Long-Term planning process to determine adjustments required to balance user contributions with public funding, and to align with national fare by recovery policy requirements	OX
contribution towards funding of the network	i. Amend fare levels annually with inflation, subject to reviews and Co decisions	ouncil
	ii. Consider the impacts of fare adjustments on patronage, affordabili travel choice, and the overall integrity of the fare structure within a broader policy and operational context	ty,
	v. Review and adjust fares to be competitive with the cost of using a p vehicle for the same journey to encourage greater public transport	
	<ul> <li>Investigate new funding and financing mechanisms, including advertising revenue, to ease pressure on fare payers, ratepayers, an funding partners.</li> </ul>	id
b. Ensure that all users pay the correct fares	. Implement measures in the integrated ticketing solution to simplify automate the collection of the correct fare	y and
	i. Ensure fare compliance through effective fare revenue protection measures, including through ticket checks and enforcement action where necessary	<b>,</b>
	ii. Encourage passengers to pay the correct fare and make it more convenient to do so	
	v. Ensure operators collect fares and follow Metlink fare policies	
	<ul> <li>Improve operational policies, guidelines, and procedures, including refund policy</li> </ul>	g
	vi. Improve reporting and data analysis to better address fare evasion	
	vii. Implement measures to introduce a nationally-supported method validating concession eligibility.	of
c. Improve operating efficiencies to increase cost- effectiveness of the public transport	. Conduct annual network efficiency reviews to assess service effectiveness, utilisation, and value for money	
	i. Undertake service reviews to identify poorly performing services wi high costs and/or low patronage	ith
network and balance operating costs with funding sources	ii. Explore alternative ways of providing services.	

#### **Consultation Focus - Phase Out of Cash On Board Bus Services**

We aim to reduce cash payments on our services for a number of reasons:

- Cash handling is expensive and administratively burdensome
- It presents a higher health and safety risk for staff to handle both due to the opportunity for someone to attempt to steal the cash box, and due to cash being less sanitary
- It takes longer to issue a ticket and process payment including the provision of correct change which in turn can affect the punctuality of a service if too many cash fares are received on a service.

Our data tells us that approximately 5% of fares are paid using cash. There are some users who rely solely on cash and prefer not to use digital means of payment. Other people who typically pay cash are visitors to the region. A majority of current cash payers are likely to adopt debit or credit card contactless payment once it is introduced. We are investigating other ways we can make our fares system work for those who will continue to choose cash as their payment method. This includes providing fare incentives, community outreach and education to lower socio-economic communities where cash use is more prevalent.

This approach has already been undertaken with some Express bus services where less than 3% of passengers paid with cash.

During the transition away from onboard cash payment we will ensure reasonable time is allowed for behaviour change and there are facilities for off-board cash payment available, such as cash vending machines at railway stations.

We welcome your thoughts on this through our public consultation process.



### **Concessions and concession validation**

In RPTP 2021, Metlink committed to working towards "a fare and ticketing system that attracts and retains passengers" and underwent a fares review. In addition, NZTA has set out a national concession structure of Government, National and Regionally defined concessions for PTAs to benchmark against. Our current concession structure is:

Category	<b>Concession Group</b>	Eligibility Criteria	<b>Concession Discount</b>
Government (as defined by NZTA)	SuperGold concession	Have a SuperGold or Veteran SuperGold card	Free off-peak travel
	Community Services concession	Have a Community Services card	50% discount
National (as defined by NZTA)	Infant (Child Under 5)	Children under 5 years old	Free (at all times)
	Youth	Age 5 to 18 years	Metlink do not
			currently offer
	Under 25	Age 19 to 24 years	Metlink do not
			currently offer
Regional (as defined and set by Greater Wellington)	Off-peak travel	Be travelling by Snapper card during off-peak times	30%, including concessions
	Child concession	School children (including 5-6 years old not in school and up to 18 years with valid school I.D).	50% discount
	Tertiary concession	Full time and equivalent full-time tertiary students	25% discount
	Accessible concession	Have a Te Hunga Whaikaha Total Mobility or Blind Low Vision NZ membership card	50% discount

All concession levels are correct at time of publication. Concession discounts can change due to national and local policy decisions. Please refer to Metlink website for definitive and up to date concession information.

Greater Wellington is working with all partners on policies and procedures relating to the validation of concessions, and this will be included in a future version of the RPTP.

#### **Farebox recovery**

Greater Wellington's Ko te Kaupapa Here Moni Whiwhi me Ahumoni Revenue and Financing Policy 2024 aims to maintain approximately 25% of total operating revenue from fares and other user charges over the years of the Long-Term Plan. Revenue ratios under the guidance of the new GPS are yet to be finalised; however, Greater Wellington intends to be compliant with NZTA guidance on farebox recovery when it is released.

# He Whakakotahinga Utu me Tīkiti Integrated Fares and Ticketing

### Motu Move

Metlink fares and ticketing have changed significantly in recent years. We have reviewed our fares and developed our Future Fares Direction. Work towards the roll out of the Motu Move programme (previously the National Ticketing Solution) has also been progressing. Motu Move is a collaborative initiative of regional public transport authorities and the NZTA to deliver a nation-wide integrated ticketing and payments system.

In preparing for Motu Move, we have replaced the century old rail paper-based ticketing with Snapper which now provides a consistent and flexible payment option across our bus and rail network. With 90% of Metlink passengers now using Snapper for their journeys across the bus and rail network, cash use has significantly reduced to less than 5% of all trips.

Our focus over the years of this plan will be on delivering an integrated fares and ticketing system across the network through Motu Move. The introduction of integrated fares and ticketing will mean a more convenient and seamless journey experience for passengers allowing more contactless payment options, and simplified, more rewarding fare products such as:

- Fare capping
- Distance-based fares
- Account based payments
- Commercial employer schemes.



Motu Move is also expected to:

- Enable a flexible, modern ticketing system which will make it easier for people to pay for public transport
- Encourage more people to use public transport, more often
- Increase public transport usage which will ultimately contribute to improving safety and reduce congestion on our roads
- Provide a deeper understanding of passenger journeys, which will mean optimised services and better targeted investment.

Our future integrated fares and ticketing system is guided by the following key principles:

- Simplicity be simple and easy to understand and use
- Consistency and fairness perception of equitable value for journey type and length
- Social good enhancing affordability of fares for the transport disadvantaged
- Economic and environment outcomes including travel choice and decarbonisation
- Network efficiency integrated fares and ticketing, encouraging contactless payment and off-peak travel
- Cost recovery our ability to meet our funding and budget requirements.

Metlink is currently undertaking a major change programme in order to transition to Motu Move. Rather than being simply a technology switch, the transition includes:

- Passenger behaviour change and communication
- Installation of infrastructure including validators on buses and at rail stations
  Metlink operating model changes.
- Supplier and service transition

## Systems and equipment replacement

### **Objectives and policies**

**P10. Objective:** Providing greater choice and flexibility for journey planning, fares and fare payment options including integrated fares

Policies	Actions
a. Deliver an integrated	i. Implement an integrated ticketing solution through Motu Move
ticketing system across the network to support integration of fares	ii. Ensure that the ticketing solution will be available on all services and modes and provide for the integration of fares and the network
and public transport network and enable seamless journeys	iii.Ensure that the transition from the current ticketing to Motu Move will enable:
across the network using a single means of	<ul> <li>A seamless passenger experience during the transition, including managing reputational risk and balancing impact on users</li> </ul>
contactless payment	<ul> <li>Delivery of the solutions consistently and fairly</li> </ul>
	iv. Managing implementation risk and operational impact by avoiding complexity for Metlink, Greater Wellington, operators and public transport users
	v. Balancing costs and benefits to achieve value for money, with the aim of delivering to budget and timeline.
b. Integrate fares so that the cost of a journey	i. Develop and implement a transition plan to facilitate the changeover to integrated fares and ticketing
is independent of the modes involved	ii. Simplify fare products in the lead up to integrated ticketing.

## **RLTP projects**

- Name: Fares and Ticketing Development
- Lead: Greater Wellington
- **Desc:** Fare options require consultation. Introduction of new revenue protection strategy and new offboard service design model, as well as product developments (including fare product aimed at organisations providing subsidised public transport to staff).
- Cost: \$9.1 million
- Name: Motu Move (National Ticketing Solution)
   Lead: Greater Wellington
   Desc: Wellington region's implementation of Motu Move, a national public transport ticketing and payments system which will operate on multiple modes of transport across Aotearoa.
   Cost: \$36.86 million

# Ko te Mana Whenua, Mātāwaka, me tō Mātou Haerenga Waka Whenua Tūmatanui

Mana Whenua, Mātāwaka, and our Public Transport Journey

Greater Wellington is committed to working with Māori to build strong, connected and successful whānau, hapū and iwi, and to protect our natural resources. To do that, we need to consider the articles of Te Tiriti o Waitangi and how we can apply them to our work to ensure great outcomes for Māori and non-Māori in our region. We must also consider how we partner with mana whenua and engage with urban Maori (mātāwaka) which are those who do not affiliate with mana whenua within this region. Greater Wellington has developed Te Whariki Māori Outcomes framework which formalises our commitment to Te Tiriti o Waitangi. Te Whariki, and Te Iti Kahurangi (Greater Wellington's Māori Capability framework) provide clear goals and progress indicators to track how we are doing as an organisation. We will continue to be open to new ways of doing things, and to help mana whenua and mātāwaka to participate fully in whole of community issues.

Greater Wellington wishes to uphold the 'spirit' of Sections 18(g) and 18(h) of the Land Transport Management Act 2003 in our own arrangements with mana whenua and mātāwaka. We understand that in order to provide an effective public transport network to the region, we must take into account and partner with those who have a special connection to the region.

Greater Wellington's partnership with mana whenua is described in detail in the Memorandum of Partnership. This partnership can be seen in action through mana whenua representation in Greater Wellington groups, committees, projects and land management arrangements. Greater Wellington is proud to have a specific Committee dedicated to encouraging the alignment of te tiriti o Waitangi articles to our mahi. We continue to take the opportunity to present to this committee on considerations we believe have impacts for Māori. Metlink is reviewing and developing policies and actions on partnering with mana whenua and mātāwaka in this RPTP 2025-35.

Greater Wellington has engaged with mana whenua on public transport prioritisation through the Long-Term Plan and Regional Land Transport Plan development processes and through the development of this RPTP.

#### Partnering with Mana Whenua and Māori

For over a quarter of a century mana whenua and Greater Wellington have worked together. Te Pane Matua Taiao (Greater Wellington Regional Council) and our six mana whenua partners work together in a unique way.

These partnerships are important to us, as our partners can be recognised and supported in maintaining their role as kaitiaki (guardians) of their ancestral lands.

We would like to ensure that their perspectives are taken into account in our mahi, but also ensure that we account for perspectives of Māori who do not affiliate with our mana whenua partners but live, work and play in this region, and call it home.

## **Objectives and policies**

**P11. Objective:** Māori perspectives are considered at a level that mana whenua and mātāwaka consider appropriate

Policies	Act	ons
a. Māori perspectives are considered in all	i.	Explore Māori values and Te Tiriti o Waitangi articles and sustainability interface within a responsiveness to Māori framework
Metlink projects	ii.	Ensure that Māori values and Te Tiriti o Waitangi articles are considered in the built environment through our design principles
	iii.	Ensure a historical and cultural understanding, and where possible and appropriate, an acknowledgement of any particular natural resource or area that we are undertaking work on
	iv.	Extend the use of Te Reo Māori in passenger information channels and fare payment methods where appropriate and practical to do so
	V.	Consider initiatives and alternative methods of engaging with Māori including mana whenua and mātāwaka
	vi.	Provide support to Māori businesses to tender for public transport service contracts and public transport infrastructure projects
	vii.	All projects will consider potential impacts for Māori
	viii.	Consider Te Whariki, and Te Iti Kahurangi Greater Wellington's Māori development and capability frameworks in all the mahi that we do.
b. Effective Mana whenua partnerships and	i.	Continue to provide channels for engagement to create and maintain relationships with mana whenua and co-design where mana whenua desire
welcomed mana whenua co-design, collaboration,	ii.	Work with mana whenua to reach communities and build relationships to encourage public transport use
engagement, and/ or participation	iii.	Where possible and appropriate, provide resource to mana whenua to allow them to partner, participate, collaborate, engage, and co-design projects and plans where Greater Wellington would particularly appreciate a mana whenua lens

iv. Work with marae, kura and kaupapa Māori organisations to develop transport services that meet their needs.



# Whakaitia ngā Puha Waka Whenua Tūmatanui mā te Aukatihaukino i ngā Waka

# Reduce Public Transport Emissions by Decarbonising the Fleet

Public transport is crucial to ensuring cleaner and greener access to economic and social opportunities. Public transport helps in reducing carbon emissions by getting people out of their cars.

With public transport contributing approximately 3% of our regional land transport related emissions, a move to a zero-carbon emission fleet and the development of a more efficient and reliable public transport network will help us achieve our sustainability goals and contribute to our targets in reducing carbon emissions from transport by 2030 and beyond. On 21 August 2019, Greater Wellington agreed to a series of carbon emission reduction targets for all operations and areas of direct influence:

# **40%**

net reduction in 2024-25 financial year

# **Carbon neutral**

by 30 June 2030 and thereafter

# **Climate positive**

Have net emissions reduced more than 100% from 2034/2035.



Decarbonisation of the public transport fleet in the Wellington region will be a key contributor to reducing Greater Wellington's carbon footprint. Public transport currently contributes to 50% of Greater Wellington's carbon footprint (37% bus, 13% rail). The upgrading and decarbonisation of the public transport fleet and infrastructure will lead to more efficient journey times and encourage people to shift from private car usage. This will result in a decrease in overall carbon emissions for the region. We have set a key measure of a 60% reduction in public transport emissions by 2030 which we will achieve through our decarbonisation initiatives.

## Bus

Greater Wellington is continuing to work towards our goal to make all core service buses electric by 2030.

# Rail

Greater Wellington has secured funding to procure new rolling stock for regional rail services on both the Manawatū and the Wairarapa train lines. The increased service frequency will encourage mode shift from private vehicles to public transport, reducing congestion and emissions. In addition, we are seeking rolling stock that can utilise the existing electrified network to reduce tail pipe emissions and may be further reduced through the use of battery technology in the non-electrified areas.

# Ferry

East by West Ferries operate the Ika Rere, the Southern Hemisphere's first fully electric, high-speed passenger ferry – and support public transport and social equity for ferry passengers. East by West Ferries is protecting the local environment and supporting the use of renewable energy as part of Wellington's transition to zero-carbon transport options.

### Challenges

There are three key challenges that need to be overcome in order to achieve full decarbonisation of our services by 2030:

1. The capital expenditure required to implement the decarbonisation agenda is significant and will require a review of existing funding models including the contributions from regional and central government

2. The ageing infrastructure on the rail network is a significant issue that we need to navigate as we explore decarbonisation opportunities for rail. The funding and operating model for rail will also need to be revisited

3. The consequences of climate change require more network resilience to withstand increasingly frequent severe weather events and other natural hazards. Higher mean temperatures increase the emissions of road surface infrastructure, which undermines decarbonisation efforts.

Alongside these challenges are opportunities for Greater Wellington and its partners:

- Decarbonisation of the Wellington regional public transport fleet will be a high-profile demonstration of leadership in achieving New Zealand's Zero Carbon 2050 target
- Modernisation and decarbonisation of the public transport fleet and infrastructure will encourage more people to shift from private cars to public transport leading to lower carbon emissions.

## **Objectives and policies**

P12. Objective: Continue to decarbonise the Metlink flee	et
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Policies		Actions			
a. Provide a low emission public transport network	i.	Incorporate low emissions technology in replacement strategies for end-of-life assets to reduce the environmental impact of public transport services			
	ii.	Develop business cases to support early asset replacement for decarbonisation purposes			
	iii.	Optimise the public transport network to minimise route duplication and improve energy efficiency			
	i∨.	Deploy low-emission vehicles and new technologies to improve the environmental sustainability of the fleet, and closely monitor vehicle performance and maintenance.			
b. Continue the decarbonisation of the Metlink bus fleet, through		Budgeting for additional EV buses to meet demand over the next 10 years, which will create new bus routes and increase the frequency and capacity of our services			
the staged replacement of diesel buses	ii.	Electrification of all core bus routes by 2030.			
c. Investigating innovative solutions to reduce carbon emissions	i.	Explore carbon-reduction innovations in urban development through the development of a high-amenity, climate-friendly integrated transport hub at Waterloo			
	ii.	Expanding current services along the Manawatū - Wairarapa lines with hybrid trains.			



Draft Wellington Regional Public Transport Plan 2025-2035

# Ko ngā Wheako Kiritaki me ngā Taipitopito Passenger Experience and Information

Delivering a consistently good experience for our passengers is essential for maintaining and increasing the use of public transport. Understanding passenger behaviour, and continually monitoring end-to-end journey experience and network performance ensures we are meeting the needs of our passengers. These insights are also central to informing the design of new routes, services and information we provide.

Reliability, usability, accessibility and safety, and the over-all consistency of the journey are the most important aspects of passenger experience. The steps in a journey consist of:



## **Ojectives and policies**

P13. Objective: Deliver a	public transport	service that is re	sponsive to passer	nger needs

Policies	Ac	tions
a. Provide easy- to access and intuitive	i.	Manage our Real Time Information, timetables, signage, our own website and app, to provide accurate, accessible, up-to-date, consistent, and user-friendly information
information to passengers using accessible, smart	ii.	Continually improve the accuracy, usability, accessibility and reach of real-time information on digital channels
and accurate digital channels	iii.	Provide real-time 'next stop' information on all buses and trains
that keep pace with passenger expectations of quality	iv.	Provide open-source public transport data to allow third-party travel planning websites and apps to develop a wide range of information solutions to improve access to information for passengers, including those in the disability community
	V.	Participate in the Motu Move rollout and ensure it is seamlessly integrated with our digital channels
	vi.	Maintain a contact centre that offers public transport information and collects passenger feedback
	vii.	Provide physical signage and printed timetables when required to ensure access to non-digital information.
b. Collect and use travel data and passenger insights to continually improve services	i.	Provide a range of opportunities for passenger feedback on all modes, including the Public Transport Advisory Group (PTAG), qualitative and quantitative research and co-design, ensuring the design of our network and services take into account the needs of passengers and communities
	ii.	Continue to improve Metlink's system for recording, reporting, and responding to passenger feedback, compliments and complaints, ensuring consistency, clarity, and insight on the respective responsibilities of Metlink and operators
	iii.	Use passenger data to monitor and improve the public transport network.
c. Provide a consistent brand experience	i.	Develop, implement, and manage Metlink branding so that it consistently covers all public transport services, information, and infrastructure to assist passengers to identify and use the public transport network. This includes infrastructure and assets owned by our partners which are required for our network
	ii.	Maintain a flexible approach to branding in relation to place, heritage, and urban design considerations
	iii.	Ensure that the placement of advertising or other media does not compromise accessibility, the passenger experience, and the values of Greater Wellington.

Policies	Ac	Actions				
d. Provide a consistent	i.	Provide a consistent quality of passenger service and fare products across modes and service types				
experience	ii.	Require all operator staff that are public facing to undertake and maintain passenger service and disability awareness training				
	iii.	Standardise levels of service for infrastructure, including stations, stops, and interchanges, through the asset management process according to levels of service				
	iv.	Establish a Network Operations Centre, focused on the full network (ferry, rail and bus) to provide more reliable, timely and accurate support and information to our passengers.				
e. Promote public transport to influence positive behaviour change and to support travel choice	i.	Provide an array of payment methods that suit different passenger needs				
	ii.	Ensure compliance with Conditions of Carriage, and appropriate etiquette on our services				
	iii.	Ensure that service changes are communicated-to affected passengers, through the appropriate channels				
	iv.	Ensure the specific requirements of passengers with accessibility needs are met through the Metlink Accessibility Charter and Accessibility Action Plan				
	V.	Use promotions, concessions, and targeted initiatives to increase utilisation of public transport services				
	vi.	Encourage awareness of journey planning tools and fare products to increase utilisation of public transport services.				

#### P13. Objective: Deliver a public transport service that is responsive to passenger needs

### **Consultation Focus - Pets on Public Transport**

Currently, domestic pets are allowed to travel during off-peak times on all Metlink trains, buses and harbour ferries as long as they are fully enclosed in a suitable pet carrier - not just a bag or backpack. The pet carrier must be stored securely in the available space for luggage or on the passenger's lap. The pet travels for free. Further details on the current policy can be found on our website and <u>Conditions of Carriage</u>.

Greater Wellington occasionally receives requests that we liberalise our 'pets on PT' policy to permit larger animals, primarily larger dogs, to travel on our services. We tested this with a range of focus and advisory groups including representatives of disability communities and our public transport operators but want to test this more before deciding.

Should Metlink permit passengers to travel on buses and trains with pets, including small and large dogs, (noting that Disability assist dogs are already welcome on all our services)? We welcome your thoughts on this through our public consultation process.

Please note: Disability assist dogs can travel for free on all Metlink trains, buses, harbour ferries and taxis at any time of the day, when accompanied by their handler or someone involved with their training. Disability assist dogs are not a focus for this consultation.

# **RLTP** projects

Name: Fully Accessible Public Transport Hubs

- Lead: Greater Wellington
- **Desc:** Identifying stations with good bus service connections around the region that can be upgraded to allow full accessibility within their local area to allow barrier free access to public hospitals in the region and Wellington International Airport.



# **Te Kohikohi i ngā Tirohanga a ngā Kaihihi** Gathering Passenger Insight

# Passenger and community engagement

Community Engagement and Customer Experience personnel are dedicated to engaging and working in the field with passengers and communities to understand their needs and work in collaboration with them to co-design and test new policy and services. As part of this, they facilitate a Public Transport Advisory Group, which is a representative citizen panel of twenty-five people who provide feedback which is used in our design of services and the network.

## Data analysis

Digital payment enables the collection of detailed boarding data, which is matched with Statistics New Zealand demographic data. This provides valuable insights into travel patterns and preferences at a granular level. The analysis is used to monitor how services are working, where demand is growing and where new timetables and routes are required in the network.

### Monitoring complaints and feedback

Greater Wellington's contact centre provides a 7 day a week passenger support which receives over 100,000 public transport related enquiries annually. Complaints and feedback are captured and categorised for response. This provides valuable data which is monitored to identify and address passenger pain-points across the network. Adding to this, Metlink's Transport Officers are out on the network daily, gathering first hand insights into passenger needs.

# The passenger satisfaction survey

Each year, Metlink commissions an independent annual survey of Metlink passengers' satisfaction with public transport within the region.

The passenger satisfaction survey identifies and prioritises improvements and provides insights into the needs and behaviours of our passengers. The survey is part of our reporting requirements to NZTA and Greater Wellington.

The Survey's independence and thorough onvehicle surveying methodology provides a robust benchmarked measure of the passenger experience year-on-year since 2014. Up to 4,000 passengers are surveyed on up to 240 trips across all modes in between May and June each year. The Survey has a margin of error of 1.8%. The survey measures are:

- Satisfaction with the trip (a measure of the satisfaction with the journey they were surveyed on); and
- Satisfaction with the public transport system overall (a measure of perceptions with Metlink's overall service and performance).

The survey also provides detailed measures of a wide range of service aspects, including quality of infrastructure, passenger information, payment, value for money and likelihood to recommend. The survey collects details on gender, ethnicity, age and location which allows for analysis of trends by these variables.

### **Key projects**

**Real Time Information:** 



Approx \$8m to set up with \$11m set aside for maintenance over the next 10 years

Real Time Information (RTI) provides our passengers with digital information that keeps pace with passenger expectations and ease of information. This system is highly customised and visualised with the passengers in mind, to cater for accessibility needs.

As part of enhancing this service, the RTI system is due to be replaced to improve overall network accessibility and performance for our passengers. Since its development in 2011, the RTI system has been adapated to not only provide information to our passengers via bus stops and railway stations but also through our website and app.

The inability to provide timely and accurate passenger information is one of Metlink's most significant areas to improve for our passengers. Our current satisfaction survey has signalled that inaccurate passenger information is a big focus for our passengers.



#### **Completion end of 2025**

Metlink is currently developing our RTI system (RTI 2.0) for completion by end of 2025. Our target rate for passenger satisfaction is 90%, which involves improving reliability and passenger confidence in our network.

The new RTI system will improve accessibility of the network for our blind and low-vision passengers by introducing push-to-talk buttons at bus stops and a much-improved prediction algorithm which will reduce passenger dissatisfaction stemming from the inaccuracy of the current real-time system.

(i) PLIM2 (i)				11:45 AM
	6 mins 2	🙉 WELL-All stops	2	26 mins
KPL WELL-All stops		🙉 WELL-All stops	2	Scheduled
		KPL WELL-All stops	2	Scheduled
				metlink



#### **On Bus Announcements:**



Approx \$2.15m



### Mid-late 2024 to have total of 460

### buses with system installed

On Bus Announcements are part of our commitment to the blind community under the Accessibility Action Plan. This has involved active engagement with the disability community, operators, unions, and public transport users.

The purpose of On Bus Announcements are to provide passengers with visual and cognitive disabilities and new and infrequent users of Metlink buses with audio-visual information along each bus route and key interchanges including any other network related information that allows them to travel on our network with confidence. Audio announcements are a key improvement in providing a more accessible journey and is integrated into our other passenger information channels such as our website, app and real time information system. This project provides multiple benefits to the disability community, visitors, and infrequent bus users by improving access and experience of catching the bus by improving the delivery of information about delays, disruptions and arrival and departure stops.

The project commenced December 2021, since then Metlink has delivered the On Bus Announcements in stages, with the first stage completed May 2024, successfully implementing the announcements on 220 buses. This second stage has also been completed in late 2024 bringing the total amount of buses with the system to 460.

# **He Tautoko ki te Hunga Kāore he Āheinga** Supporting the Transport Disadvantaged

The Land Transport Management Act 2003 defines transport disadvantaged people as: "people who the regional council has reasonable grounds to believe are the least able to travel to basic community activities and services (for example, work, education, health care, welfare, and shopping)."

Metlink considers the above when creating policies to assist the transport disadvantaged.

A range of personal, demographic, social and geographical attributes is likely to restrict access to, and the use of, public transport services and facilities leading to transport disadvantages.

These include:

- Age (youth and elderly)
- Disability
- Health conditions
- Low income
- Lack of access to a private vehicle/s
- Lack of accessible public transport services.

Taking these attributes into account, Greater Wellington considers that the following groups are more likely to be transport disadvantaged than the general population:

- People with accessibility needs
- People without driver licences, including children under driving age
- People on low incomes, including beneficiaries
- People in households without private vehicles.

A 2023 analysis of access to public transport identified some areas of the region that could improve access to public transport for people who are transport disadvantaged. How these are better served requires consideration in this plan.

Our Regional Public Transport Plan outlines how we will assist the transport disadvantaged through:

- Provision of a basic network of services covering urban areas that put most residents within 500m or a 5-10 minute walk of public transport services to promote access to employment, education, shopping, and social services
- By continually reviewing passenger demand and adapting the reach of our network to meet that demand
- Outlining how we will co-design and consult with transport disadvantaged groups to identify and resolve network access issues
- Continuing to recognise and develop Te Hunga Whaikaha Total Mobility as a core part of the public transport network
- Reviewing our fare system to provide support to the elderly through the SuperGold Card free travel scheme, our off-peak fare discounts, and discounts for Community Services Card holders
- Our projects that specifically consider the information needs of the transport disadvantaged such as Real Time Information and On Bus Announcements
- Considering accessibility within the Asset Management Plan and future procurement processes.

### Accessibility Charter and Accessibility Action Plan

Greater Wellington's specific commitments to support disabled people are outlined within our Accessibility Charter and Accessibility Action Plan, both of which are available on the Metlink website.

In 2021 the Greater Wellington Transport Committee committed to a Public Transport Accessibility Charter. This is a policy commitment to making the Metlink public transport network accessible to all with ease and dignity. It aligns with Metlink's commitment to the United Nations Conventions on the Rights of Persons with Disabilities 2006, the New Zealand Human Rights Act 1993, and the New Zealand Disability Strategy 2016 – 2026.

To deliver on the Charter, Metlink has committed to providing an Accessibility Action Plan for prioritising and delivering accessibility improvements. In line with the principles of the Charter, this was first co-designed with the disability sector and Metlink staff in 2022 and early 2023. The approach comprehensively engaged disabled individuals and sector representatives to identify pain-points and barriers along the 'accessible journey' and solutions for resolving these.

Priorities in the 2024 Accessibility Action Plan include:

- Providing more accessibility training to operator drivers and customer facing staff
- Prioritising and investing in accessibility at stations and bus stops to create fully accessible transport hubs
- Exploring new technologies for assisting navigation on the network
- Improving the accessibility of bus services which replace train services
- Funding targeted in-person support for people with disabilities.



## **Ojectives and policies**

## P14. Objective: Improve the access of public transport for all

Policies		Actions			
a. Design public transport with accessibility in mind		Incorporate accessibility into the design and development of public transport facilities and infrastructure			
	ii.	Increase the provision of accessible information, and tailor this for the specific needs of the community			
	iii.	Engage the disability community early in the co-design process			
	iv.	Review and improve standards and guidelines to ensure that it meets accessibility standards (as outlined in our Accessibility Action Plan) and where appropriate, provide information and communications about public transport in accessible formats.			
b. Ensure public transport is affordable by approving targeted fares	i.	Provide concession-based fares for children, tertiary students, people with disabilities, and elderly.			
c. Address inequity by supporting targeted services	i.	Provide services to locations at times that serve the needs of transport-disadvantaged, including provision of basic coverage of urban areas			
	ii.	Consider alternative modes of transport			
	iii.	Support specialised services and assistance for disabled people under Te Hunga Whaikaha Total Mobility			
	iv.	Increase access to public transport services in identified socioeconomic deprived areas			
	V.	Provide targeted travel training / assisted journeys for transport-disadvantaged.			



# **RLTP** projects

- Name: Accessibility Training for Operator Staff
- Lead: Greater Wellington
- **Desc**: Providing additional training to drivers and customer-facing staff for them to better identify and support disabled people on their journey.

### **Equality versus Equity**

Greater Wellington considers both equity and equality.

**Equality** – an equality approach seeks to ensure public transport is generally available on an equal basis for all. This is an important component of coverage oriented public transport design, but on its own does not necessarily mean people can utilise services.

#### In order to enhance equality, Metlink:

- Aim to have the percent of people within 500m or a 5-10 minute walk of an all day, 7 day a week public transport service with minimum 60-minute daytime frequency increase over time from 74.4%
- Provide off peak fares
- Works to ensure basic access and coverage is provided to urban areas across the region.

**Equity** – an equity approach recognises that what is required to overcome transport disadvantage can vary significantly, and additional support should be targeted to people in greatest need.

#### In order to enhance equity, Metlink:

- Has reviewed and learned from the On Demand Public Transport Trial in Tawa that ended at the end of 2024
- Provides targeted fares for certain vulnerable groups including: those on low income, students, elderly, children, those with accessibility needs or disabilities
- Supports and administers the use of Te Hunga Whaikaha Total Mobility in the region
- Designs public transport with accessibility in mind (ramps, on bus announcements, screen readers etc).

We note that **both equality and equity** are important considerations when evaluating the needs of transport disadvantaged.

Our targeted fare concessions, and the provision of accessible services recognises that an equity approach is required to overcome transport disadvantage.

Greater Wellington will continue to actively engage with reference groups to help us design bus stops, fare structures, passenger experience, and service development, as the subject matter experts in this area to ensure equity across the whole network.

Failure to address barriers that prevent people from accessing opportunities will only serve to widen inequality.





# **Tirohanga Whānui o Te Pane Matua Taiao** Greater Wellington Regional Overview

## **Key Corridors**

The below map presents the Key Corridors on our network.

This is made up of our dedicated regional rail network and spine bus corridors which provide high frequency, high-capacity services to serve higher demand areas of the network.

The regional dedicated regional rail network is the backbone of the Wellington region connecting communities within the region and between the Wellington and Horowhenua regions (with the planned Lower North Island Rolling Stock from 2028). Rail currently carries two thirds of all public transport passenger kilometres travelling in the region and is critical to the ability to grow employment in Wellington city. All other parts of the Metlink network depend on core rail investment.

Complementing the dedicated regional rail are four bus spine corridors within Wellington city that service the most densely populated residential and employment areas of the region, as well as linking key regional destinations including universities, hospitals and the Airport. These are strategically significant corridors where many frequent and less frequent services operate. Currently these spines are used by services that carry 76% of passenger journeys in Wellington City. Investment in these spines, either through Mass Rapid Transit and/or enhanced bus improvements has the potential to benefit a majority of Metlink passenger Journeys in Wellington city.

Supporting the dedicated regional rail network and spine corridors, we will invest in an extensive bus network that provides local coverage and connectivity across urban areas of the region. Over time, as funding permits, service frequency, hours of operation, and coverage will be enhanced to make public transport more attractive.

However, not all areas of the city are suited to regular fixed route transport and for some, such as people with disabilities, it may not be feasible to access regular fixed route services. We will look to new opportunities to provide first mile / last mile access solutions for public transport across the region. In some cases, in addition to or instead of standard bus services, where this results in better access for communities.





#### **Rail Network Map**



#### **Population and Growth**

As set out in Wellington's Future Development Strategy, an increase in population was forecast for the Wellington-Horowhenua region of around 250,000 by 2051. The latest (2023) Sense Partners projections suggest growth of around 184,000 by 2052, while Statistics NZ suggests a more modest median projection of about 79,000 between 2018 and 2048. For context, 212,000 people were living in Wellington City in June 2022. The extent of the divergence between projections highlights the uncertainty of predicting the future, and how much growth relies on international migration.

The Greater Wellington LTP 2024-34 identifies that there will be significant population growth in the Wellington region over the next few decades. Population growth will not be evenly distributed across the region, with higher growth rates expected in Porirua, Kāpiti coast and the Wairarapa. While there are high levels of uncertainty around this growth, expected impacts on public transport from the changes include patronage growth outstripping capacity in the long term, and the creation of new communities requiring additional stops or routes. With an aging population, the increases in Gold Card users will also put financial pressures on public transport.

The Horowhenua-Wellington region population is forecasted to rise from 543,607 to 724,906 people in 2054. The Carterton and Masterton Districts' populations are projected to increase by just over 50%. In Wellington City the population is projected to grow to 271,288 people - up 26% on the current population.

To accommodate this growth, Metlink will need to identify where the highest growth is likely to occur, where people will want to travel, and at what times. This can help to plan the routes needed, and capacity and frequency of the network to ensure that we can provide a network which moves the most amount of people possible, using the fewest vehicles.

Greater Wellington acknowledges that our regional boundary to the north borders with Horizons Regional Council and we will continue to work with them as our partners, in particular, to develop and enhance inter-regional public transport options.





#### **Future Development Strategy Priority Areas**



#### Key parts of our strategic transport network



### **Key Regional Plans**

The RPTP 2025-2035 considers and gives effect to a wide range of regional policies and strategies.

- Future Development Strategy 2024-2054
- Greater Wellington's Long-Term Plan 2024-34
- The Wellington Regional Land Transport Plan 2021 (2024 Mid Term Review)
- Metlink Asset Management Plans
- Regional Policy Statement for the Wellington Region
- Metlink Public Transport Accessibility Charter and Accessibility Action Plan.

#### **RLTP Projects**

Name: Wellington ETCS - Rail Network Resignalling KiwiRail Lead: Implementation of Wellington Metro Upgrade Programme. Includes replacement of mixed Desc: signalling and train control systems. Installation of European Train Control System (ETCS) Level 2. \$461.8 million Cost: **Name:** Wellington Metro - Rail Network Rebuild (Backlog) Lead: KiwiRail Desc: Address and action renewal requests backlog for metro-rail assets. Ensuring no assets past end of life and meeting the government's commitment to fit for purpose network. Cost: \$332.8 million Name: Wellington Metro - Remaining Improvements for RS1 Timetable KiwiRail Lead: Network improvements to enhance resilience of RS1 timetable, which provides a 15-minute Desc: service, increasing capacity, level of service and network resilience. Improvements include stabling at Waikanae, junction upgrades in Woburn, signal upgrades at North south junction and Pukerua Bay. \$23.9 million Cost: **Name:** Smarter Network Technology and Innovation Programme Lead: Greater Wellington Desc: Several bespoke technology enhancements for the rail fleet and station, including WiFi provision on trains, hardware LED strips at train stations, and full-width signage across carriages. \$27.69 million Cost:

Name: Wellington Metro - Strategic Future Planning

- Lead: KiwiRail
- **Desc:** Strategic planning for future investment in the Wellington Metro rail network. Enables KiwiRail to complete Programme Business Case work and participate in key planning activities of other organisations i.e. Regional Growth Framework, etc.
- **Cost:** \$12.0 million
- **Name:** Unlocking Capacity & Improving Resilience Infrastructure (Substation Upgrade)
- Lead: Greater Wellington
- **Desc:** Infrastructure network capacity improvements over next 4 years. Includes: Removal of network constraints, improve peak service frequency, higher quality passenger service, cater forecast peak demands, ensure balanced mode share between rail and road.

**Cost:** \$137.2 million



# **Rārangi Ara** Route List

Route number	Unit number	Long Name	ONF Descriptor
1	Unit 01	Island Bay - Johnsonville West/Churton Park/Grenada Village	Frequent*
2	Unit 02	Miramar/Seatoun - Hataitai - Wellington - Karori	Frequent*
3	Unit 06	Wellington - Newtown - Kilbirnie - Lyall Bay/Rongotai	Frequent*
4	Unit 02	Mairangi – Kelburn – Wellington – Newtown – Strathmore Park	Frequent
7	Unit 07	Wellington - Brooklyn - Kingston	Frequent
12e	Unit 02e	Wellington - Hataitai - Kilbirnie - Strathmore Park	Targeted
13	Unit 03	Brandon Street - Glenmore Street - Mairangi	Targeted
14	Unit 05	Kilbirnie - Hataitai - Roseneath - Wellington - Wilton	Connector
17	Unit 07	Wellington - Brooklyn - Kowhai Park	Connector
18	Unit 02	Karori - Kelburn - Newtown - Miramar	Targeted
19	Unit 01	Johnsonville - Churton Park - Johnsonville	Connector
19e	Unit 01	Johnsonville - Churton Park - Johnsonville (Wellington extension)	Targeted
20	Unit 03	Wellington - Mt Victoria - Kilbirnie Local	Connector
21	Unit 03	Courtenay Place - Kelburn - Karori (Wrights Hill)	Connector
22	Unit 03	Wellington - Kelburn - Mairangi - Johnsonville	Connector
23	Unit 01	Wellington - Newtown - Houghton Bay	Connector
24	Unit 04	Miramar Heights - Wellington - Broadmeadows - Johnsonville	Connector
25	Unit 04	Highbury - Aro Valley - Wellington - Khandallah	Connector
26	Unit 04	Brandon Street - Ngaio - Khandallah	Targeted
27	Unit 01	Wellington - Vogeltown	Connector
28	Unit 02	Strathmore Park Shops - Beacon Hill	Targeted
29	Unit 07	Wellington - Newtown - Southgate - Island Bay - Owhiro Bay- Brooklyn	Connector
30x	Unit 02	Wellington - Scorching Bay/Moa Point (Express)	Targeted
31x	Unit 02	Wellington - Miramar North (Express)	Targeted
32x	Unit 01	Wellington - Berhampore - Island Bay - Houghton Bay (Express)	Targeted
33	Unit 02	Brandon Street - Karori South	Targeted
34	Unit 02	Brandon Street - Karori West	Targeted
35	Unit 02	Wellington - Hataitai	Targeted
36	Unit 06	Wellington - Hataitai - Kilbirnie - Lyall Bay	Targeted

Route number	Unit number	Long Name	ONF Descriptor
37	Unit 03	Brandon Street - Kelburn - Karori (Wrights Hill) (via The Terrace)	Targeted
39	Unit 07	Wellington - Brooklyn - Owhiro Bay - Island Bay	Targeted
52	Unit 08	Wellington - Newlands - Johnsonville	Connector
56	Unit 08	Wellington - Paparangi - Johnsonville	Targeted
57	Unit 08	Wellington - Woodridge	Targeted
58	Unit 08	Wellington - Newlands	Targeted
59	Unit 18	Greenacres - Tawa - Grenada North	Secondary
60	Unit 18	Johnsonville - Tawa - Porirua	Connector
60e	Unit 18	Wellington - Johnsonville - Tawa - Porirua	Targeted
81	Unit 12	Wellington - Petone - Eastbourne	Targeted
83	Unit 12	Wellington - Petone - Lower Hutt - Eastbourne	Targeted
84	Unit 12	Wellington - Petone - Gracefield - Eastbourne	Targeted
85x	Unit 12	Wellington - Eastbourne (Express)	Targeted
110	Unit 10	Petone - Lower Hutt - Upper Hutt - Emerald Hill	Frequent **
111	Unit 10	Upper Hutt - Totara Park - Upper Hutt	Connector
112	Unit 10	Upper Hutt - Maoribank - Timberlea - Te Marua	Connector
113	Unit 10	Upper Hutt - Riverstone Terraces	Targeted
114	Unit 10	Upper Hutt - Elderslea - Trentham	Connector
115	Unit 10	Upper Hutt - Pinehaven - Upper Hutt	Connector
120	Unit 09	Lower Hutt - Epuni - Taita - Stokes Valley	Frequent
121	Unit 09	Seaview - Lower Hutt - Naenae - Stokes Valley Heights	Connector
130	Unit 09	Petone - Lower Hutt - Waterloo - Naenae	Frequent
145	Unit 09	Lower Hutt - Melling - Belmont - Waterloo	Targeted
149	Unit 09	Tirohanga – Melling - Lower Hutt - Waterloo	Targeted
150	Unit 09	Petone - Maungaraki - Lower Hutt - Kelson	Connector
154	Unit 09	Petone - Korokoro - Petone	Targeted
160	Unit 11	Lower Hutt - Waterloo - Wainuiomata North	Connector
170	Unit 11	Lower Hutt - Wainuiomata South - Lower Hutt	Connector
200	Unit 15	Martinborough - Featherston - Greytown - Masterton	Regional connector
201-203 & 206	Unit 15	Masterton Town	Targeted
Route number	Unit number	Long Name	ONF Descriptor
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204	Unit 15	Woodside Station - Greytown	Targeted
210	Unit 13	Porirua - Titahi Bay	Connector
220	Unit 13	Ascot Park - Porirua - Titahi Bay	Frequent ***
226	Unit 13	Sievers Grove - Elsdon - Sievers Grove	Connector
230	Unit 13	Porirua - Aotea - Whitby (The Crowsnest)	Connector
236	Unit 13	Porirua - Papakowhai - Paremata - Whitby (Navigation Drive)	Connector
250	Unit 14	Paraparaumu - Raumati South - Paraparaumu	Connector
251	Unit 14	Kāpiti Health Centre - Paraparaumu - Paekākāriki	Targeted
260-262	Unit 14	Paraparaumu - Paraparaumu Beach	Connector
264	Unit 14	Kāpiti Health Centre - Paraparaumu - Paraparaumu East	Targeted
280	Unit 14	Waikanae - Waikanae Beach - Waikanae	Connector
281	Unit 14	Waikanae Town	Targeted
290	Unit 14	Otaki - Waikanae	Regional connector
291	Unit 19	Levin – Waikanae	Targeted connector
300	Unit 13	Titahi Bay - Porirua - Whenua Tapu Cemetery	Targeted
309-315	Unit 15	Wairarapa school buses	Targeted
400-499	Unit 13 & 18	Porirua and Tawa Schools Targeted	Targeted
500-599	Unit 14	Kāpiti school buses	Targeted
600-799	Unit 1-8	Wellington school buses	Targeted
800-999	Unit 9-11	Hutt Valley school buses	Targeted
AX	Unit 20	Wellington Station to Wellington Airport	Frequent
QDF	Unit 17	Wellington Harbour Ferry (Queens Wharf - Days Bay)	Targeted
HVL	Unit 16	Hutt Valley Line (Wellington - Upper Hutt)	Rapid
JVL	Unit 16	Johnsonville Line (Wellington - Johnsonville)	Rapid
KPL	Unit 16	Kāpiti Line (Wellington - Waikanae)	Rapid
MEL	Unit 16	Melling Line (Wellington - Melling)	Targeted
WRL	Unit 16	Wairarapa Line (Wellington - Masterton)	Regional Connector
MUL	Unit 21	Manawatu Line (Wellington - Palmerston North)	City Connector

\* Connector on branches

\*\* Connector between Upper Hutt and Emerald Hill

\*\*\* Connector between Titahi Bay and Porirua

# **Aronga ā-Rohe o Wairarapa** Wairarapa Regional Focus

The Wairarapa is a rural area about an hour's drive from Wellington City which stretches from the Tararua Range to the east and south coasts. Its northern border runs from the Manawatū Gorge to Cape Turnagain. The central and southern Wairarapa is split into three district councils which are all part of the Wellington region:

- Masterton
- Carterton
- South Wairarapa.

Despite its distance to Wellington City, over 1,000 journeys per day starting in the Wairarapa are heading to the central city. Research also shows that 7% of trips starting in the Wairarapa in the morning peak are heading into the central city. Currently 80% of trips to Wellington City from the Wairarapa are on rail public transport services.

Wairarapa is expected to see a 49% increase in its population between 2021 and 2054 (an additional 25,000 people). We will need to be able to continue to move Wairarapa residents to the central city and other key local services in an efficient and timely manner to maintain and encourage even more uptake of our public transport services.

#### **Key planning documents**

- Featherston Masterplan & Implementation Plan
- South Wairarapa Spatial Plan
- Urban Growth Strategy
- Wairarapa Combined District Plan
- <u>Masterton District Council Long Term Plan</u>
   <u>2024-34</u>
- Carterton District Council Long Term plan 2024-34 Consultation Document
- Carterton District Council Draft Infrastructure Strategy 2024-2054.





# Wairarapa Public Transport Network



This section focuses on the key planning documents for each of the individual councils and what they indicate from a growth perspective and what that means for the public transport network.

#### Featherston (South Wairarapa District Council)

The Featherston Masterplan and Implementation Plan (the masterplan) proposes to increase density around main street and the existing public train-station. This includes a proposed pedestrian pathway that will link the main street area to the existing station.

Regarding housing in Featherston the masterplan focuses on more intensive development (which could consist of terraced houses and duplex houses) around the existing town centre and existing train station as these areas are within easy walking distance of existing community facilities, shops, businesses, and the train station.

The Featherston masterplan does not include proposals for new land to be zoned as business or industry but does propose the conversion of currently zoned commercial/industrial zoned land into mixed or residential zoned land. Areas earmarked for these changes are:

- Industrial land to the west of Bethune Street/ Wakefield Street. Suggested to be converted to residential
- The Industrial and Commercial zoned land along SH2, from Bethune Street/Wakefield Street to Wallace Street/Hickson Street.
   Suggested to be rezoned to mixed use with the requirement for retail or commercial ground floor footages.

An additional thing to note is discussions with KiwiRail of the closure and installation of new rail crossings along Fox and Bell Streets.

#### Martinborough (South Wairarapa District Council)

According to the South Wairarapa District Council Spatial Plan (the Spatial Plan) adopted in 2021/2022, the development of the following growth areas has been outlined for Martinborough:

- Mid Residential (MD) Keeping the current density (minimum 400m2 lots with an average of 500m2) within the existing urban boundary but with the inclusion of two additional areas on Roberts and Regent Streets
- Ferry Road Mid Residential (MF) 36ha west of Ferry Road for mid residential development (400m2 lots with an average of 500m2) with master planning to ensure the town's form and character is retained
- Outer Residential Lifestyle (MA) 48 ha east and west of Oxford Street for residential lifestyle (around 2000m2 – 4000m2 lots) with master planning to retain a rural look and feel.

Over the next 30 years the expectation is to need an additional 260-280 new homes in this area. We presently have only one bus route servicing Martinborough (route 200) which runs through Roberts Street and borders the proposed development west of Ferry Road.

#### Greytown (South Wairarapa District Council)

According to the Spatial Plan, Greytown is expected to increase in population by 1,080 people by 2051, and as such an additional eight hundred homes are required. This is in addition to the 180 retirement units being built in the Orchards Retirement Village along Reading Street.

The spatial plan advises development of houses is expected to focus on the eastern end of the town due to avoid compromising soil quality in the western side of the town.

The longer-term option will take advantage of the existing rail infrastructure at Woodside Station, where growth can be clearly monitored, planned, and brought alive as required. North Street Extension (GC) and Woodside Station (GD) will be master planned once they have been reassessed and approved for development in the next 3 to 10+ years.

#### Carterton

The Urban Growth Strategy for Carterton District Council outlines the predictions and proposals for land development from 2017 through till 2043. The Growth Strategy sets out the need of 960 new homes by 2043, or 24 to 46 homes per annum.

The land to be rezoned for development has been ear marked to:

- Avoid growth areas prone to flooding (west of town)
- Locate new growth areas relative to school accessibility (east side of SH2)
- Locate g rowth areas as close as possible to the town centre and avoid further elongation of the urban area.

#### Masterton

The Waingawa industrial area, located off State Highway 2 to the south of the Waingawa River, located near the northern boundary of Carterton District has been identified as a potential area of significant industrial development. Due to the nearby access to Masterton and the trainlines this area is poised to become a hub of freight transport. The Wairarapa Combined District Plan (the District Plan) has made note of the areas designations and is encouraging its development.

#### Our Plan

In response to feedback provided by our key partners and acknowledging work already underway, over the next ten years Greater Wellington plans to:

- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Investigate longer term public transport provision to meet housing growth and travel demand in the Wairarapa
- Continue with decarbonisation initiatives at Masterton rail station.

# RLTP projects

Name:	Wellington Metro - Remutaka Tunnel Ventilation
Lead:	KiwiRail
Desc:	Installation of an active ventilation system in the Remutaka Tunnel to accommodate passenger services on the Wairarapa Line in light of changes to compliance thresholds.
Cost:	\$16.60 million

# **Aronga ā-Rohe o Te Awa Kairangi ki Uta** Upper Hutt Regional Focus

Upper Hutt City covers 43,400 hectares in the northern half of the Hutt Valley and approximately 92% of land is zoned rural or open space. The urban environment is predominantly in a linear pattern along the valley floor, and is surrounded by forested hills along the eastern and western aspects. These natural environment qualities, including the Hutt River and regional parks, are a major drawcard for the over 49,400 people who call Upper Hutt home and the 13,100 people that work there.

Due to its relative proximity to Wellington City, over 3,000 journeys per day starting in Upper Hutt are heading to the central city. Research also shows that 18% of trips starting in Upper Hutt in the morning peak are heading into the central city. Currently 65% of trips to Wellington City from Upper Hutt are on public transport.

# **Key planning documents**

- HBA Assessments for Upper Hutt, Chapter 6
- The Upper Hutt District Plan
- <u>The Upper Hutt City Council Sustainability</u> <u>Strategy 2020</u>
- <u>The Upper Hutt City Council Long Term Plan</u> <u>2024-2034</u>.







While engaging with our regional partners, these are the other key messages we received from our discussions on what the public transport network will need to do to address these future demands.

#### Current and Future Demand for Public Transport Services

**Residential and employment growth:** Upper Hutt is expected to see a 35% increase in its population of an additional 18,200 people over the next 30 years (representing around 8,000 new dwellings), as well as demand for 260,000sqm of business land.

To accommodate this increase in population and commercial activity Upper Hutt has through the District Plan zoning enabled mixed use development, as well as high density development around the city centre and within a walkable catchment of rapid transit stops. Development is also expected to occur in greenfield sites across the city.

To maintain and increase public transport use we need to continue to move people to key local services and employment areas in an efficient and timely manner, address the issues identified above, and improve and adapt the public transport network to serve new and existing residential and employment developments.

Recent developments of particular note are the new employment hubs at the Blue Mountains Campus at Wallaceville and New Zealand Campus of Innovation and Sport. Both hubs are located near the Wallaceville and Heretaunga rail stations, however, the Wairarapa line train currently only stops at Upper Hutt, meaning commuters from Wairarapa need to change at Upper Hutt. Bus service improvements and new services would also help to improve access to these hubs, as well as other employment locations including Alexander Road and Wallaceville estate.

### Education growth

Whilst rural bus services for schools are provided by the Ministry for Education, there is demand on public transport from school children that should be considered in future service planning. This includes travel to and from Upper Hutt as children travel within the wider Wellington to particular educational facilities.

# **Public Transport**

Suggested new public transport services/routes: Core public transport services, as well as areas of future demand and suggested new bus routes are shown in the Future Network Considerations map above.

#### Suggested new public transport infrastructure:

 In some respects, Upper Hutt is more resilient to climate change than other parts of the Wellington Region due to Upper Hutt not being a coastal district. However, there are other hazards such as earthquakes, high slopes and flooding (particularly around the river corridor) that means that Upper Hutt could be difficult to leave in an emergency, especially to the south, that would need to be considered in infrastructure planning.

#### Suggestions to increase public transport use:

Issues and opportunities in Upper Hutt that should be addressed and considered to support the maintenance of, and increase in, the level of public transport usage include:

- Affordability
- Integration between active transport and public transport and between buses and trains (timetables and location)
- East-West connectivity within Upper Hutt and to Porirua
- Better serving employment areas and community facilities by public transport including schools, retirement homes and medical centres
- Improvements to or provision of rural bus services
- Resilience to climate change, particularly to the south
- Connecting potential new development areas by public transport in a timely manner.

Although some areas have reasonable bus services many are infrequent particularly in offpeak periods and for isolated suburbs and rural areas, and east-west connections are difficult both within Upper Hutt and to Porirua. There is no bus service to Porirua, and rail journeys require a change at Wellington Station. Some larger employment areas such as Alexander Road and the Wallaceville estate industrial area also are not currently served by bus.

# Our Plan

In response to feedback provided by our key partners and acknowledging work already underway, over the next ten years Greater Wellington plans to:

- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Investigate the potential for new rail stations north of Upper Hutt
- Investigate an East-West connection between Upper Hutt and Porirua
- Plan to better link walking and cycling with existing public transport infrastructure and services
- Plan to improve connectivity between bus and train services
- Plan to improve public transport access to Hutt Hospital from Upper Hutt.



# **Aronga ā-Rohe o Te Awa Kairangi** Hutt City Regional Focus

Hutt City is one of the four cities that constitute the Wellington metropolitan area. Lower Hutt is the lower half of the Hutt Valley and along the eastern shores of Wellington Harbour. It is separated from Wellington City by the harbour, and from Upper Hutt by the Taita Gorge.

Due to its relative proximity to Wellington City and the concentration of office jobs in the Wellington CBD, over 10,000 journeys per day starting in Lower Hutt are heading to the central city. Research also shows that 23% of trips starting in Lower Hutt in the morning peak are heading into Wellington City. Currently 60% of trips to Wellington City from Lower Hutt are on public transport.

Hutt City is expected to see a 34% increase in its population between 2021 and 2054 (an additional 38,000 people). We will need to be able to continue to move Hutt City residents to the central city and other key local destinations in an efficient and timely manner to maintain and encourage even more uptake of our public transport services.

# Key planning documents

- <u>10 Year Plan 2024 2034</u>
- Parking Policy December 2017
- <u>Central City Transformation Plan 2019</u>
- Transport Activity Management Plan 2018-28
- <u>Better Connections Integrated Transport</u> <u>Strategy 2021</u>
- Draft Sustainable Growth Strategy 2025-2055
- Hutt City District Plan.







As outlined above, we are expecting to see significant population growth in Hutt City. Therefore, our public transport network will need to be able to be adapted in order to handle the increased demand from these new residents. While engaging with our regional partners, these are the other key messages we received from our discussions on what the public transport network will need to do to address these future demands.

### **Public Transport**

#### Suggestions to improve accessibility:

- Noted that there is a high need by passengers with low mobility in the Naenae area, and that public transport needs to be accessible for their connections
- Noted that there are few options to access public transport in the region, and there is a need for improved walking and cycling infrastructure between key hubs
- Noted that Metlink should allow bikes on peakhour trains.

#### Suggested new public transport services/routes:

- Noted that Wainuiomata needs a direct route to Hutt Hospital
- Noted that students commuting to Lower Hutt for schooling need better public transport services
- Noted that further evaluation is required on whether a direct bus service between Wainuiomata and Wellington City is viable.

#### Suggestions to increase public transport use:

- Noted that workers travelling during off-peak hours (e.g. hospitality, factory or hospital) can't rely on public transport to get to and from home
- Noted that industrial areas need more public transport considerations.

#### Our Plan

In response to feedback provided by our key partners and acknowledging work already underway, over the next ten years Greater Wellington plans to:

- Plan better public transport services/ connections for Wainuiomata, Stokes Valley, Waiwhetu and Western Hills
- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Investigate a fully accessible corridor that should include Waterloo Station as a key hub, Seaview Marina, key villages, marae and kura, schools, supermarkets, Queensgate, Hutt Hospital, Jackson Street and Eastbourne
- Plan for a city circular service that delivers improved links between the CBD, Hutt Hospital and Waterloo Station
- Investigate improved transport connections from Naenae and Taita to essential retail and Hutt Hospital
- Progress work on the Riverlink and Melling Station
- Progress work on the Waterloo Transit Orientated Development.

#### **Consultation Focus - Waterloo Transit Oriented Development**

Waterloo Station is the second busiest rail station in the region and a major landmark in the Hutt Valley. The station was built in the late 1980s, and its infrastructure is currently reaching its end-of-economic life. In addition, the station precinct includes large parcels of land (over 18K m2, the equivalent of more than two rugby fields) currently used for Metlink Park and Ride.

While the current Park and Ride is in high demand during the average working week, it is largely empty during weekends and holiday periods and, with a sole focus on parking, is currently under-utilised from a land use perspective.

We have an opportunity to redevelop Waterloo as an integrated transport hub for the Hutt Valley linking with RiverLink, Lower Hutt CBD and connections to and from Wellington Central, Upper Hutt and the Wairarapa. The precinct has huge potential to contribute to regional objectives and goals in the Hutt Valley through a development that contributes to, and enables, urban intensification and enhancement in Lower Hutt as a site for employment (e.g. anchor tenant office space) and social services provision (e.g. health, education and social services provision). Our current focus is on commissioning a replacement transport hub for the current station which can:

- Fully integrate all public transport services in a single coherent structure which incorporates a bus interchange into the build
- Improve customer experience and amenity including accessibility
- Facilitate adjacent commercial development on Greater Wellington land in the precinct through a Transit Oriented Developmentenabling transport hub design
- Facilitate urban development in the immediate catchment.

We have previously highlighted this project through our Long-Term Plan. Through this draft RPTP we would like to hear from passengers, local residents and businesses, and all interested people, on whether the redevelopment of Waterloo Station into a high-amenity, integrated transport hub will improve the customer experience of, and access to, public transport in the Hutt Valley? We welcome your thoughts on this through our public consultation process.

# **RLTP** projects

Name: Lead: Desc: Cost:	Riverlink Land Purchase for Rail Station Replacement Greater Wellington Purchase of the land to enable improved transport outcomes as part of the relocation of the Melling Station. \$1.03 million
Name: Lead: Desc:	Waterloo Station Transit Oriented Development (TOD) Greater Wellington Replace ageing and unsafe building infrastructure at Waterloo Station with a mixed-use transport/commercial Transit Oriented Development.

**Cost:** \$103.5 millior

# **Aronga ā-rohe o Pōneke** Wellington City Regional Focus

Wellington City is the region's biggest centre of employment. The city also hosts the majority of big regional events which sees people from across the country travelling into the central city. Wellington is also the main entry point for tourists, especially those heading south (via ferry) and is a popular cruise ship stopover. Wellington City, on a per capita basis, has one of the highest public transport usage rates in Australasia.

While Wellington City is a key destination for people travelling from other parts of the Wellington region and further afar – we will need to be able to move Wellington City residents around the inner city and out to other part of the region efficiently and in a timely manner.

# **Key planning documents**

These are the key planning documents identified during our discussions with our key partners:

- 2024-2034 Long Term Plan Community <u>Outcomes and Priorities</u>
- Sustainable Transport Hierarchy 2022
- <u>Te Atakura First to Zero: Implementation Plan</u> 2020-2030
- Spatial Plan 2021
- <u>30-Year Infrastructure Strategy 2024</u>
- Parking Policy 2020.
- Paneke Poneke Bike Network Plan 2022







As outlined above, we are expecting to see significant population growth in Wellington City. Therefore, our public transport network will need to be able to be adapted in order to handle the increased demand from these new residents.

While engaging with our regional partners, these are the other key messages we received from our discussions on what the public transport network will need to do to address future demands.

# **Public Transport**

### Suggested new public transport infrastructure:

• Identified areas for Metlink to consider future bus charging depots. In particular: Karori and Horokiwi.

### Suggestions to increase public transport use:

• Noted that bus priority lanes will incentivise public transport uptake at peak times and on weekends.

### Current and Future Demand for Public Transport Services

## Residential growth:

- Noted that widespread medium-to-long term residential growth is forecast across the district, including intensification in inner city urban centres and along mass transit corridors
- Noted that there will be new development in Horokiwi associated with proposed Petone to Grenada link road
- Noted that there will be likely an increase in patronage on key commuter and school bus routes, and continuing pressure on Golden Mile.

# Commercial growth:

• Outlined forecast retail development in urban and suburban centres, including potential for transit-oriented developments.

# Recreation/Education growth:

• Outlined forecast increases in destination traffic (public transport and multimodal) for recreational areas such as Wellington waterfront, Te Ara Tupua (Petone to Wellington trail), Matai Moana/Mount Crawford recreation reserve.



## **Our Plan**

In response to feedback provided by our key partners and acknowledging work already underway, over the next ten years Greater Wellington plans to:

- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Progress work on the Rapid Transit Bus Corridor from East-West and North-South
- Investigate improving bus linkages for intensified suburban centres e.g. Tawa to Johnsonville, Horokiwi to onward bus and train connections
- Investigate the potential of future ferry connections to Shelly Bay, Evans Bay, and Seatoun

- Investigate opportunities for Transit Orientated Developments in the Wellington City area including Lyall Bay, Johnsonville and Tawa
- Introduce articulated buses onto the number 2 route (Karori- Miramar/ Seatoun) to double its capacity
- Progress improvements to the transport hub in Johnsonville
- Progress work on developing a Southern Bus depot
- Continue to explore options for employer Fringe Benefit Tax (FBT)incentivised public transport benefits e.g. hospital, central government
- Investigate the need for further access improvements at Wellington Railway Station.



# **RLTP Projects**

Name: Lead: Desc: Cost: Name:	Eastern Bus Corridor Wellington City Council Stage 1 investment enables high-capacity articulated buses and bus prioritisation for the CBD to Miramar / Airport. \$21.2 million Eastern Corridor Stage 2-Rapid Transit Bus Corridor
Lead: Desc: Cost:	Greater Wellington In Stage 2 we envision the implementation of continuous bus priority from the CBD to Miramar / Airport. \$67.50 million
Name: Lead: Desc: Cost:	Golden Mile Bus Stops and Shelters Greater Wellington Upgrading infrastructure for all 10 bus stops along the Golden Mile, incorporating 8 new shelters, and consolidating stops to ensure faster travel times while accommodating increased passenger numbers and projected growth \$11.6 million
Name: Lead: Desc: Cost:	Harbour Quays Bus Corridor Wellington City Council Delivering a transitional Bus Prioritisation Corridor along Harbour Quays to alleviate pressure on the Golden Mile \$57.5 million
Name: Lead: Desc: Cost:	Harbour Quays Stage 2 - Rapid Transit Bus Corridor Greater Wellington In Stage 2 we propose the construction of a dedicated bidirectional Rapid Transit Bus Corridor from the Railway Station to the Hospital/Island Bay. \$72.5 million
Name: Lead: Desc: Cost:	Johnsonville Transport Hub Development Greater Wellington Accommodate growth in bus passenger demand and the extension of existing bus routes for Johnsonville. Includes adding sufficient space for buses to park, provisions for electric vehicle charging infrastructure, building a public transport hub including layover/driver break facilities. \$12.15 million

Name: Lead: Desc: Cost:	Prioritised Regional Busways Network Improvements Greater Wellington The Regional Busways Programme will deliver bus prioritisation and wider bus network improvements across the region. Exploration of the establishment of dedicated bus corridors in areas of anticipated significant growth and / or housing development. \$15.30 million
Name: Lead: Desc: Cost:	Wellington CBD Electric Vehicle Bus Layover/Depot Greater Wellington Locate land and build a layover facility for up to 30 buses, including a driver rest facility and an EV opportunity charging facility (feasibility and concept design are required). \$3.5 million
Name: Lead: Desc: Cost:	Wellington City Council Public Transport Assets Greater Wellington Purchase of Lambton interchange assets, as controlling strategic public transport assets assures continuity of public transport services and customer / operator amenities. \$17.14 million
Name: Lead: Desc: Cost:	Wellington Regional Hospital Travel Action Plan Initiative Greater Wellington A joint project with Te Whatu Ora to change travel behaviour associated with trips to and from Wellington Regional Hospital. This will increase public transport and active mode share, and improve network throughput. \$0.39 million
Name: Lead: Desc: Cost:	Wellington Regional Rapid Transit Bus Corridors programme - regional plan Greater Wellington Development of an integrated plan / strategy for rapid transit bus corridors and bus prioritisation across the Wellington region. \$1.0 million
Name: Lead: Desc: Cost:	Wider WCC Bus Network Improvements Wellington City Council Deliver bus prioritisation and wider bus network improvements across Wellington City. Exploration of the establishment of dedicated bus corridors in areas of anticipated significant growth and / or housing development. \$25.4 million

# **Aronga ā-rohe o Porirua** Porirua Regional Focus

Porirua is one of the four cities that constitute the Wellington metropolitan area. Porirua is a diverse community with 27% of its population being primarily Pasifika and 23% primarily Māori.

Due to its relative proximity to Wellington City, over 5,300 journeys per day starting in Porirua are heading to the central city. Research also shows that 27% of trips starting in Porirua in the morning peak are heading into the central city. Currently 50% of these trips to Wellington City from Porirua are on public transport.

Porirua is expected to see a 36% increase in its population between 2021 and 2054 (an additional 22,000 people). We will need to be able to continue to transport Porirua residents to the central city and to other key local services in an effective and timely manner to encourage uptake of our public transport services.

# Key planning documents

Porirua District Plan Porirua Growth Strategy 2053 Long-term plan 2024-34







As outlined above, we are expecting to see significant population growth in Porirua. Therefore, our public transport network will need to be able to be adapted in order to handle the increased demand from these new residents to continue the strongly established use of public transport by Porirua residents. While engaging with our regional partners, these are the other key messages we received from our discussions on what the public transport network will need to do to address these future demands.

# **Public Transport**

#### Suggested new public transport infrastructure:

- Noted that if Porirua Station is considered for Transit Orientated Development that a bridge would be required to address the current access issues
- Noted the need for an integrated bus stop linked to the train station
- Noted that any potential Transit Orientated Developments should include medical facilities, post office, supermarkets etc.

# Current and Future Demand for Public Transport Services

#### Transport challenges:

- Noted a new Ngāti Toa kura is being considered at Kenepuru Landing
- Noted that cars are currently crucial in Porirua due to the low provision of public transport services
- Noted that reliable public transport is needed before removing any car parking spaces.

### Community Transport:

Noted that some community housing providers offer some form of transport but only a small percentage.

### **RLTP projects**

- Name: East Porirua Regeneration Programme Transport
- Lead: Porirua City Council
- **Desc:** Deliver transport improvements under the Eastern Porirua Regeneration. The project includes the redesign of streets to support the redevelopment of state houses, town centres, schools and parks while increasing the use of active modes and public transport.
- **Cost:** \$5.2 million

Name: Porirua Bus Hub Improvements
Lead: Greater Wellington
Desc: Improvements to address health and safety, security concerns and accessibility challenges.
Cost: \$7.45 million

# Our Plan

In response to feedback provided by our key partners and acknowledging work already underway, over the next three years Greater Wellington plans to:

- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Progress work on improving the Porirua Bus Hub
- Partner with Ngāti Toa on an investigation into a potential Northern Bus Depot site
- Plan for improved public transport connections to Eastern Porirua
- Plan for public transport services to the Northern Growth Area (NGA)
- Investigate an East-West connection between Upper Hutt and Porirua
- Investigate a better connection to Paremata Station from the surrounding suburbs
- Investigate opportunities for Transit Orientated Developments in the Porirua City area, including Porirua and Plimmerton
- Plan accessibility upgrades to train stations in Porirua City
- Investigate multi-modal access improvements at Porirua station
- Investigate the feasibility of improved storage facilities for bicycles and scooters at the train stations
- Implement plans for a bus service to Kenepuru landing
- Investigate bus access improvement to Kenepuru Hospital.

# **Aronga ā-rohe o Kāpiti** Kāpiti Coast Regional Focus

The Kāpiti Coast District stretches from Ōtaki in the north to Paekākāriki in the south. Kāpiti Coast covers 731.52 km² (282.44 sq. mi). The majority of this is rural land (89.5%) which covers both coastal and agricultural areas with the eastern part of the district being in the Tararua Forest Park, which includes the Tararua Range. The urban areas are coastal communities, with Paraparaumu being the biggest community in the district.

While not considered part of the Wellington metropolitan area, there are a significant number of residents that commute from the district to the central city daily. Over 3,100 journeys per day starting on the Kāpiti Coast are heading to the central city. Research also shows that 14% of all trips starting on the Kāpiti Coast in the morning peak are heading into the central city. Currently 70% of those trips to Wellington City from the Kāpiti Coast are on public transport.

The Kāpiti Coast is expected to see a 41% increase in its population between 2021 and 2054 (an additional 23,500 people). We will need to be able to continue to transport Kāpiti Coast residents to the central city and to other key local services in an efficient and timely manner to maintain the strong use of our public transport services.

# Key planning documents

Long-Term Plan 2024-2034

Sustainable Transport Strategy (2022)

<u> Te Tupu Pai – Growing Well (2022)</u>

Economic Development Strategy (2020-2023)

Climate Emergency Action Framework (2021)

Districtwide Vision: Interim summary of responses (May 2024)







As outlined above, we are expecting to see significant population growth in Kāpiti Coast district. Therefore, our public transport network will need to be able to be adapted in order to handle the increased demand from these new residents to continue the strongly established use of public transport in the district. District-level and town centre planning led by the Kāpiti Coast District Council takes this into consideration, aiming to support active transport and travel choice through a combination of urban planning, urban design and other initiatives.

While engaging with our regional partners, these are the other key messages we received from our discussions on what the public transport network will need to do to address these future demands.

# **Public Transport**

#### Suggested new public transport services/routes:

- Bus linkages are needed from Ōtaki to Levin to support access to medical and social services, and to Palmerston North (hospital and medical services)
- Noted daytime train services (e.g. new hybrid trains) could operate more frequent services back and forth between Paekākāriki and Levin to service demand outlined above, plus increased north and southbound traffic e.g. Coastlands, connection between retirement villages.

#### Suggested new public transport infrastructure:

• Noted that Park and Ride facilities are at capacity.

# Suggestions to increase public transport use and improve accessibility:

- Noted that the existing and potential new services suggested above will encourage mode shift from private vehicles
- Noted the potential for Metlink to build patronage through public transport familiarisation engagement with retirement villages, including 'age-friendly' bus driver training.

#### Our Plan

In response to feedback provided by our key partners and acknowledging work already underway, over the next ten years Greater Wellington plans to:

- Deliver improved rail services by progressing the Lower North Island Rail Integrated Mobility (LNIRIM) programme
- Investigate improved public transport connections to coastal communities from Paraparaumu, Waikanae and Ōtaki
- Plan for improved bus connections between Levin and Kāpiti
- Investigate opportunities for Transit Orientated Developments in the Kāpiti Coast district including Ōtaki, Paraparaumu and Raumati South
- Investigate the feasibility of improved storage facilities for bicycles and scooters at the train stations
- Investigate the potential for new rail stations north of Paraparaumu
- Investigate improved public transport accessibility for retirement and other communities with mobility needs
- Investigate the potential of Waikanae Station as an accessibility hub.

#### Current and Future Demand for Public Transport Services

#### **Residential Growth**

- Noted a strong demand for retirement housing. There is also medium-to-long term residential growth forecast in:
  - Raumati South
  - Paraparaumu Town Centre
  - Paraparaumu Beach
  - Waikanae North
  - Peka Peka
  - Ōtaki.
- Noted that public transport connections to the hospital and healthcare are key
- Noted that Ōtaki is disconnected from the rest of the region through a lack of public transport services

• Noted that there is a need for more focused north public transport connections.

#### Commercial Growth

• Noted forecast retail and light commercial development in Paraparaumu and Ōtaki.

#### Recreation/education growth

- Noted forecast increases in school rolls across the region over next 10 years, including a new planned school in Waikanae North
- Noted that Ōtaki is additionally forecasting significant uptake in kōhanga reo and Te Wānanga o Raukawa (pre-school, primary, secondary, tertiary)
- Noted that Queen Elizabeth Park, the Escarpment Track and Pukerua Bay cycle trails are growing recreation destinations.



# Ratonga Ki rō ngā Rohe Inter-regional Services

Rail is a critical component of Wellington's transport system. It forms the backbone of Greater Wellington's extensive network of public transport services north of the Wellington CBD, where three quarters of the region's population lives. Rail provides a crucial link to the region and enhanced connectivity between the North and South Islands. Rail is therefore strategically significant to the national transport system. Greater Wellington's inter-regional services on the rail network are outlined further in this section.

# **Policies on inter-regional services**

Prior to September 2023, the Land Transport Management Act 2003 placed an automatic 'exemption' on inter-regional public transport services. This meant that it was difficult for regional councils to collaborate on, and secure Crown funding for inter-regional initiatives. In response to submissions from regional councils and partners, this exemption was removed by the Land Transport (Management of Public Transport) Amendment Act 2023. This law change enables closer collaboration between Greater Wellington and Horizons Regional Council (Horizons) on the planning and provision of services in the key Kāpiti-Manawatū regional growth area.

Wellington's Strategic Rail Plan provides the 30-year vision for Wellington's rail network, and this has been created in collaboration with KiwiRail, Transdev New Zealand (Greater Wellington's current rail service operator) and NZTA. Progressing work on the Strategic Rail Plan and the LNIRIM programme will allow Metlink to deliver a fit for purpose metro rail service that is efficient, on-time and reliable that allows commuters from the Greater Wellington area and beyond (e.g. Palmerston North) to access the Wellington CBD and vice versa.

# **Ojectives and policies**

Policies	Actions
a. Delivering improved rail services through	i. Complete the procurement process for 18 new hybrid or diesel passenger trains
progressing Wellington's Strategic Rail Plan and LNIRIM programme	ii. Commence work on other network improvements that will increase the corridor capacity and resilience for both passenger and freight services on all rail lines
	iii.Commence work on station improvements to meet modern accessibility and amenity standards.
b. Delivering improved bus services through	i. Commence planning for feeder bus services to increase access to new LNIRIM services
collaborative initiatives with regional council partners	ii. Investigate options with Horizons, Kāpiti Coast District Council, Manawatū District Council and Crown partners for enhanced bus services between Levin, Ōtaki and Waikanae.

**P15. Objective:** Provide, maintain and continue to improve a high quality, high capacity, high frequency core public transport network

# **RLTP projects**

Name: Lead: Desc: Cost:	Wellington Metro - Network Capacity Enhancements for 10min Timetable Step Change KiwiRail This business case programme enables KiwiRail to develop, plan and programme the network infrastructure required to support for each timetable step towards RS4.3 end goal. \$369.3 million
Lead: Desc:	New Metro Rolling Stock Greater Wellington Purchase of 18 x 4 car Electrical Multiple Units (EMUs) to enable higher frequency and capacity peak services on the electrified metro Wellington rail network.
Cost:	\$76.03 million

COST: \$76.03 MILLION

# Lower North Island Rail Integrated Mobility (LNIRIM) programme

Through the delivery of the Lower North Island Rail Integrated Mobility (LNIRIM) Programme, we plan to significantly improve the rail services provided between Wellington and Masterton, and Wellington and Palmerston North.

In order to deliver these improvements, we plan to procure 18 new hybrid or diesel passenger trains, a driving simulator, a new maintenance facility in Masterton, improvements to stabling yards and staff facilities across the region, revitalisation of the regional railway stations, along with undertaking numerous rail network improvements. The Capital Expenditure for this programme is jointly funded by the Crown, NZTA's National Land Transport Fund, Greater Wellington and Horizons. The ongoing operational costs will be funded in the traditional way, between the Public Transport Authorities (Greater Wellington and Horizons) and the National Land Transport Fund.

The current proposal is to procure the new hybrid passenger trains as part of a whole of life (35 year) design, build and maintenance contract.

The services on the Wairarapa and Manawatū Line are currently undertaken via two different Operators. It is proposed to transition these two long distance services to be operated by a single operator. Ultimately these long-distance services will become part of the next Wellington Metro Rail Operating Contract, which will be competitively tendered, with commencement in mid-2031.





#### Wellington to Masterton Rail Services

It is proposed to increase the peak service on the Wairarapa Line between Wellington and Masterton to 6 peak services, from the current 3 in late 2029 to early 2030. It is also proposed to increase the interpeak and weekend service frequency.

#### Wellington to Manawatū Rail Service

The programme will enable Metlink to deliver inter-regional rail services between Wellington and Palmerston North. This will replace the existing Kiwirail operated Capital Connection service. The new Metlink services are proposed to deliver improved frequency of two peak services, and two return inter-peak services, and two return services on weekends from late 2029 to early 2030.

It is currently proposed that Greater Wellington will be the lead Public Transport Authority, with a Management Services Agreement in place between Greater Wellington and Horizons – which will detail how the costs are shared between Greater Wellington and Horizons.

It is proposed that Greater Wellington will own the assets and be the contracting party for the operational and maintenance services.

The Wellington Rail Network Access Agreement will need to be extended to cover the new coverage of the network between Waikanae and Palmerston North.

# Focus on improving services between Ōtaki and Levin

Greater Wellington is working with Horizons to investigate improvements to public transport services between Ōtaki and Levin. This work will be ongoing over this RPTP period, and any proposed public transport improvements will need to be approved by both councils.

These improvements will focus on bus services rather than rail as the LNIRIM programme will address improvements needed to the rail services.

# Responsibilities for Greater Wellington and Horizons

Both Greater Wellington and Horizons are contributing to the costs of the LNIRIM programme. The sections above outline the proposed split in responsibilities between the parties at a higher level under a Management Service Agreement.

We are working together to ensure that both this RPTP and the Horizons RPTP identify the current Capital Connection Service and future LNIRIM Service as an integral service for our respective public transport networks as required by the recent amendment to the LTMA.

Any changes to the arrangements between Greater Wellington and Horizons in regard to inter-regional services will be signalled through future reviews of our respective RPTPs or through variations to our RPTPs.
# **Waka Tūmatanui Tononoa** On Demand Public Transport

Metlink have been exploring alternative, gateto-gate community focused operating models and services to improve network accessibility through demand responsive initiatives such as On-Demand services.

### **On Demand Public Transport (Tawa trial)**

The RPTP 2021 committed to exploring the provision of On-Demand Public Transport to complement or replace some public transport services or to provide services in areas not currently served by public transport.

Tawa was chosen at the site of this trial because of the difficulties it poses for public transport servicing and the high percentage of people living there who drive to and from work. While the valley floor is serviced by a frequent rail service (KPL) and a bus service (Route 60), for those living on the Tawa hills public transport is difficult to access without driving, raising accessibility concerns for the area. The high levels of private car use mean there are considerable traffic constraints on the road at peak times and a high demand for Park and Ride facilities at Tawa station.

The original trial commenced in May 2022, and was extended to run through to December 2024.

The original proposition was that the Tawa trial would primarily be a commuter service, acting as a "first mile, last mile" connector service to the rail network. However, the trial showed that the service also had a high off-peak use for community journeys, placing a much greater focus on the On-Demand service as a community travel service.

However, the Tawa Trial showed that providing On-Demand is high (\$19 subsidy per trip) and that the service did not meet current RPTP 2021-31 Service Delivery Thresholds (RPTP 2021-31 Farebox Recovery target is 20%; the Tawa trial achieved 8.2%). Metlink commissioned an independent review to considered where On-Demand might be feasible in the Wellington Region. The report investigated a long list of potential areas with a focus on areas with lowly utilised bus routes, high subsidy per passenger, gaps in public transport coverage and areas with an identifiable catchment that is suitable for On-Demand services.

The review concluded that there are very few places where On-Demand services could be justified over fixed route buses, especially when considering value for money across the region as a whole.

Therefore, Greater Wellington decided in light of the Tawa trail and the independent review to establish a new fixed route for Tawa (to replace the On-Demand service), which provides at a minimum a weekday hourly service.

While the Tawa trail has demonstrated that there is demand for public transport beyond the coverage of current bus and train services until more central government funding is available for On-Demand services, Greater Wellington will not be able to offer these services in other parts of the Wellington region.

Should funding become available or cost efficiencies be found in the future, provision of On-Demand services will be reconsidered by Greater Wellington.

# **Ojectives and policies**

**P16. Objective:** Promote fairness and equity in the provision of public transport services Improve the accessibility of public transport for all

Policies	Ac	Actions	
a. Provide demand- responsive and		Consider the provision of On-Demand services to enhance access across the Wellington region when more funding becomes available	
community transport services by delivering integrated public and active transport solutions that are	including demand-responsive and shopper and specialty s	Consider the provision of accessible community transport services, including demand-responsive and shopper and specialty services for health and well-being where regular scheduled local public transport services are not viable	
accessible and less expensive than private	iii.	Ensure that transport networks align with new and existing papakāinga developments and existing marae within the region	
vehicles, empowering communities to mode shift	iv.	When public transport services are removed, consider providing support to people who experience transport disadvantage and were previously reliant on those services	
	V.	Improving first and last mile public transport connections.	



# **Te Hunga Whaikaha** Total Mobility

Te Hunga Whaikaha Total Mobility (THWTM) is a nationwide door-to-door transport service designed to support disabled people that cannot use public transport, allowing for them to engage in the community. The service plays a crucial role in Greater Wellington's initiatives to assist the transport disadvantaged.

Metlink's THWTM service is provided to eligible registered people in the form of subsidised taxi transport services by approved transport operators under contract to Greater Wellington. It is available anywhere in the region where taxi services operate.

THWTM customers use their smart card to access the discounted fare when travelling on eligible trips. Greater Wellington pays a percentage of the total fare and the passenger pays the remaining balance of the fare. The details of this are set out on the Metlink website.

Arotake (Assessments\*) for people to be eligible to use this service are carried out by Greater Wellington-approved professionals to determine eligibility for disabled people that are prevented from undertaking any one or more of the following components of a journey unaccompanied, on a bus, train or ferry, in a safe and dignified manner:

### Metlink's Te Hunga Whaikaha Total Mobility service at a glance:

- Over 16,000 customers
- Contracts for THWTM transport services have recently been procured with 10 successful operators
- Strong focus on increasing wheelchair accessible services and hours of service availability
- More consistent approach to fare schedules
- Contracts for THWTM Arotake Services have also recently been improved and procured
- THWTM \*Arotake Services takes a holistic approach to determining eligibility, with language reviewed to remove words such as 'assessment' and 'criteria' in response to feedback from disabled people
- The overall customer satisfaction rate for 2024 was 98%.









#### 40% said the service was excellent

Te Hunga Whaikaha

Total Mobility A Metlink service

- 98% were positive. This is mostly because...
  - The service makes a significant difference to people's lives
    - The financial support eases pressure on budgets/makes trips affordable
    - Users deeply value Te Hunga Whaikaha
       Total Mobility and the scheme's support

Respondents were satisfied with all aspects of Te Hunga Waikaha Total Mobility	Total Positive
Quality/comfort	99%
Safety/security	99%
Ease of paying for a trip	98%
Cost	97%
Availability of transport companies	96%
Ease of booking a service	95%

Conducted in July/August 2024 Completed by Greater Wellington Te Hunga Whaikaha Total Mobility users Commissioned and funded by Greater Wellington Run by GravitasOPG

1 in 10 (12%) respondents use wheelchair accessible vehicles



Availability of wheelchair accessible vehicles has declined; users are not always able to guarantee a suitable vehicle will be available

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It remains most challenging to get a wheelchair accessible vehicle on weekdays between 2.30 pm and 4 pm

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Medical trips	83%
Shopping trips	59%
Social outgoings	57%

## **Ojectives and policies**

Policies	Actions		
a. Review regional fare caps in line with Greater Wellington Long Term Planning processes and NZTA requirements	i. Maintain the maximum fare subsidy, which is currently set at \$60 per fare (Greater Wellington subsidises a maximum of 75% of the fare)		
	ii. The maximum subsidy amount is reviewed at least every 3 years, in line with NZTA requirements.		
b. Enabling hoist-equipped vehicles	i. Continue to provide an opportunity for operators to apply for a contribution towards the purchase of modification of wheelchair accessible vehicles for use in the service.		
c. Transport provider eligibility requirements	i. Ensure operators meet Greater Wellington's requirements, per our terms and conditions, outlined on the Metlink website		
	ii. De-register operators as required.		

#### P17. Objective: Improve the accessibility of public transport for all

#### **Providers**

Providers must be approved by Greater Wellington and provide for a certain amount of wheelchair accessible transport.

All vehicles used to provide Te Hunga Whaikaha Total Mobility contracted services must be registered with approved transport operators, be equipped with approved equipment and meet quality standards. All drivers must also complete an approved specialist training course.

Company name	Area where this is available	Wheelchair accessible
Driving Miss Daisy	Whole of region	Yes
Freedom Companion Drivers	Kāpiti Coast	Yes
	Wellington City – Porirua	
	Lower Hutt and Upper Hutt	
Golden Oldies	Upper Hutt	Yes
Hutt & City Taxis	Lower Hutt and Upper Hutt	Yes
Masterton Radio Taxis	Wairarapa	No
Masterton Shuttles	Wairarapa	Yes
Paraparaumu Taxis	Kāpiti Coast	Yes
Porirua Taxis	Porirua	Yes
Wellington Combined Taxis	Wellington City – Porirua	Yes
Porirua Taxis	Porirua Wellington City – Porirua	Yes

This list is kept up to date on the Metlink website.



# **Aronga Waka Tere** Ferry Focus

Wellington Harbour ferry services are run by East by West Ltd and provide services between Days Bay and Queens Wharf, with a stop at the Department of Conservation reserve on Matiu Somes Island. Ferry services have a rich history in the region, the original ferry service to Days Bay goes back to 1893. The ferries on Wellington Harbour provide services that enable faster and more direct trips than other modes to the locations that they serve and allows a tourist and social function in terms of providing access to Matiu Somes Island. The direct connection the ferries provide lead to reduced congestion on the highway, and local roads, improved productivity, and greater connectivity. While the harbour ferries have a small share of the total public transport trips in the region, they continue to provide a valuable niche service for commuters and visitors.



### **Operating model**

With the pending introduction of Motu Move and a change in the way that revenue is collected, Greater Wellington commissioned a review of the ferry service to help inform the development of a sustainable contract model for this niche targeted service and options for greater integration with the wider public transport network. Greater Wellington is currently in discussions with the ferry operator on future contract options. Further information on ferry services will be included in the final RPTP following Council discussions and deliberations through the current period.

#### Procurement

Ferry services commenced operating under a net Public Transport Operating Model based unit contract from July 2019 and were directly appointed for a nine-year period. Expressions of interest to operate the ferry service will be sought before the expiration of the current contract in 2028.

### Service levels

The ferry fleet consists of three ferries (two diesel and one fully electric). The electric ferry is the first fully electric ocean-going commuter ferry in the southern hemisphere and supports Greater Wellington's decarbonisation goals.

The ferry service provides commuter services from Queens Wharf to Days Bay 7 days per week operating a summer and winter schedule.

- The winter schedule consists of 16 weekday and 4 weekend return services
- The summer schedule consists of 16 weekday (17 on Thursday and Friday) and 7 weekend return services.

The ferry service also stops at Matiu Somes Island, a significant site for local mana whenua and a Department of Conservation managed predator free historic reserve which is a key visitor destination on the harbour.



# **Tūnga Eke** Park and Ride

## **Smarter Connections Strategy**

Over 2023, and 2024, Metlink have continued to manage our Park and Ride facilities in line with the Smarter Connections Strategy which was developed as part of the last iteration of the RPTP. This strategy effectively sets out how Metlink intends to provide and manage Park and Ride locations across the public transport network. The Smarter Connections Strategy sets out 3 key elements:

- Strategic Location
- Effective Design
- Demand Management.

A key issue currently front of mind is that many Park and Ride locations across our network frequently reach capacity or are over capacity early in the morning peak. The heatmap on the following page shows how our Park and Ride sites typically reach capacity between 6.30am and 8.30am. Often when these sites reach capacity, we have found that spillover into the local streets occurs, and in some instances, dangerous parking practice occurs where people are parking in spots which are not intended to be parked in. Both of these issues are challenging for Greater Wellington, and our territorial authority partners to manage.



## Context

Metlink provides over 6,100 car parks across 66 lots. 69% of these are in 10 of those lots including our large facilities in Waterloo, Porirua, Petone, Upper Hutt and Paraparaumu. Experience and evidence suggest that carefully planned and managed Park and Ride can generate significant benefits for the wider transport system, including;

- Increased public transport patronage
- Increased reach of the network
- Conversion of long-distance commuter car trips to public transport that would otherwise use motorways and arterial roads for the majority of their journey
- Increased attractiveness of key public transport corridors and higher density centres in advance of connecting bus services

- Increased multi-modal integration in lower density centres and/or topographically challenging areas where the scope for walk-up, cycling and connector bus services is limited
- Better access to public transport for individuals with mobility issues
- Reduced parking requirements at major centres.

Use of our Park and Ride facilities is high and reflective of the Wellington region's urban form. However, it also reflects the price of use (free). Although it is currently free for users, this means ratepayers are currently funding the purchase, and maintenance of all Park and Ride locations on the network. The average operating cost per car park space, per annum is about \$120. This means over \$700,000 is spent per year on maintaining the car parks.



Our research shows that 50% of users of our Park and Ride facilities live within 1-3km of their local Park and Ride. Furthermore, 50% use the closest station to them meaning 50% drive to a further Park and Ride location. Generally, this is to get a cheaper fare on public transport by being one or more fare zones closer to their destination, or because they are aware that the closest Park and Ride is likely to be at or over full capacity and they are unlikely to find an available parking spot.

Some key considerations for the continued management of Park and Ride locations are that:

- It is becoming increasingly difficult to find affordable land to purchase
- The cost-effectiveness of providing each new Park and Ride is declining
- There is a greater emphasis on enhancing multi-modal access to the public transport network
- Emerging trends and technologies are focusing on the 'first mile, last mile' of a journey
- Key stations are providing the role of integrated 'mobility hubs'.

Space at stations is needed to provide a seamless interchange for passengers on feeder bus services, to provide facilities for pedestrians and cyclists, to provide for drop-offs, and to provide priority parking for particular users. Disadvantaged users include parents who often find our Park and Rides full after their school drop-off has been completed.

We are aware that currently many users of the parking spaces, do not use public transport, effectively taking up space for users who we consider have a genuine need. We are therefore particularly focused on ensuring that certain users have priority access to our Park and Ride facilities. This includes those who:

- Are intending to use the public transport network
- Have a genuine need
- Are transport disadvantaged
- Have to travel further to access the public transport network
- Are willing to pay a premium to ensure they secure a parking spot.

#### **Demand Management**

In order to deal with the challenges outlined above, Greater Wellington have agreed to initiate the development and implementation of a demand management framework for Park and Ride across the Wellington region. This demand management framework will include a mechanism for charging for parking at our Park and Ride facilities across the network.

The solution considered may be developed and introduced alongside the Motu Move programme. The aim is to ensure that payment for parking could be integrated as part of the public transport fare with a modest fee of potentially less than \$5 per full-day of parking for those taking a further journey on public transport. Final design of the Park and Ride demand management mechanism is likely to take 2-3 years to implement. We have adopted a set of principles to guide us designing a demand management approach to Park and Ride.

### These principles are:

- a. The solution must have parking integrated with public transport travel
- b. Aims to support and incentivise other travel choice options, such as public transport and walking and cycling in line with Greater Wellington's strategic objectives
- c. Framework must be cost neutral at minimum over the life of the project
- d. We are not constrained with a single one size fits all approach to every site
- e. Project must be delivered in partnership with local Territorial Authorities
- f. Project will look at land utilisation outside commute times
- g. Demand management framework must be able to be structured to recognise travel patterns of all passengers, including those with limited or no access to public transport
- h. Evaluate other use opportunities for current land e.g. commercial or community opportunities
- i. Consider any equity implications for charging for Park and Ride
- j. Greater Wellington will include mana whenua in the design of the project.

### **Consultation Focus - Park and Ride Demand Management**

We would like to hear your feedback on whether introducing demand management to Metlink Park and Rides, including paid parking in the form of an integrated park and travel system, will improve passenger access to the public transport network.

### Next Steps

Greater Wellington will continue to investigate the feasibility of implementing a demand management framework, and charging mechanism alongside the Motu Move programme. Where this is not feasible, Greater Wellington will investigate other options.



# **Ojectives and policies**

Policies	Actions		
a. Ensure the Park and Ride solution is integrated with our public transport network	i. Investigate integrating a payment solution with the Motu Move programme		
b. Work with territorial authorities and partner organisations on any approach to management	i. Work with territorial authority partners to develop an agreed approach to demand management, including a payment system, for Park and Rides in individual cities and districts		
of Park and Ride facilities	<ul> <li>Implement a graduated approach to Park and Ride demand management, setting terms and conditions for use, enforcing measures, and implementing charging</li> </ul>		
	<li>iii. Work closely with territorial authorities and stakeholders to ensure that access to public transport is considered in the planning of new development areas</li>		
	iv. Collaborate with territorial authorities and developers to design street and roading networks that accommodate public transport services and offer seamless connections with walking and cycling facilities.		
c. Enhance travel choice options, multi modal access to the network, and environmental	i. Purchase, manage, and invest in Park and Ride facilities based on the criteria and Investment Prioritisation Framework outlined in the Smarter Connections Strategy		
considerations	ii. Promote the integration of walking, cycling, and public transport services in the design, delivery, and upgrade of stations, interchanges, and other public transport facilities		
	<li>iii. Encourage convenient connections between public transport and walking and cycling networks with visible signage</li>		
	<ul> <li>Facilitate the safe carriage of micro-mobility devices on appropriate bus, rail, and ferry services when passenger capacity is not constrained</li> </ul>		
	<ul> <li>Design and improve Park and Ride facilities to enhance safety, accessibility, multi-modal connectivity, urban form and optimal land use, while also enabling future technologies</li> </ul>		
	vi. Incorporate environmentally sensitive design and stormwater management measures to minimise the negative impact of car parks on the surrounding environment.		
d. Consider commercial opportunities and other land use opportunities	i. Explore additional revenue opportunities such as through digital billboard placements, collaboration with landowners, local councils, and NZTA		
	ii. Investigate the potential for Transit Oriented Development at suitable Park and Ride sites.		

**P18. Objective:** Develop asset and infrastructure management strategies

### Park & Ride spaces

#### **Hutt Valley Line**

Note: There are no mobility parks at Taita Station. There is no CCTV coverage of Naenae Station park & ride.

Wellington	paid public park- ing nearby	Fare zone 1
Ngauranga	drop-off zone only	Fare zone 1
Petone	448 parks	Fare zone 4
Ava	limited on-street parking	Fare zone 4
Woburn	159 parks	Fare zone 4
Waterloo	788 parks	Fare zone 4
Epuni	limited on-street parking	Fare zone 5
Naenae	24 parks	Fare zone 5
Wingate	limited on-street parking	Fare zone 5
Taita	120 parks	Fare zone 5
Pomare	77 parks	Fare zone 5
Manor Park	55 parks	Fare zone 6
Silverstream	95 parks	Fare zone 6
Heretaunga	limited on-street parking	Fare zone 6
Trentham	122 parks	Fare zone 6/7
Wallaceville	122 parks	Fare zone 7
Upper Hutt	349 parks	Fare zone 7

#### **Melling Line**

Note: There are no mobility parks at Melling Station.		
Wellington	paid public park- ing nearby	Fare zone 1
Ngauranga	drop-off zone only	Fare zone 1
Petone	448 parks	Fare zone 4
Western Hutt	limited on-street parking	Fare zone 4
Melling	187 parks	Fare zone 4

#### Kāpiti Line

Note: There is no CCTV coverage of Plimmerton	
Station park & ride.	

Wellington	paid public parking nearby	Fare zone 1
Takapu Road	175 parks	Fare zone 4
Redwood	147 parks	Fare zone 4
Tawa	214 parks	Fare zone 4
Linden	limited on- street parking	Fare zone 4
Kenepuru	no parking available	Fare zone 5
Porirua	1000 parks	Fare zone 5
Paremata	294 parks	Fare zone 6
Mana	48 parks	Fare zone 6
Plimmerton	107 parks	Fare zone 6
Pukerua Bay	30 parks	Fare zone 7
Paekakariki	79 parks	Fare zone 8
Paraparaumu	527 parks	Fare zone 9
Waikanae	377 parks	Fare zone 10

#### **Johnsonville Line**

Wellington	paid public park- ing nearby	Fare zone 1
Crofton Downs	54 parks	Fare zone 3
Ngaio	49 parks	Fare zone 3
Awarua Street	on-street parking	Fare zone 3
Simla Crescent	on-street parking	Fare zone 3
Box Hill	no parking available	Fare zone 3
Khandallah	14 parks	Fare zone 3
Raroa	45 parks	Fare zone 3
Johnsonville	35 parks	Fare zone 3

#### Wairarapa Line

Wellington	paid public park- ing nearby	Fare zone 1
Petone	448 parks	Fare zone 4
Waterloo	788 parks	Fare zone 4
Upper Hutt	349 parks	Fare zone 7
Maymorn	limited parking space (gravel)	Fare zone 8
Featherston	124 parks	Fare zone 11
Woodside	98 parks	Fare zone 12
Matarawa	limited on-street parking	Fare zone 13
Carterton	98 parks	Fare zone 13
Solway	87 parks	Fare zone 14
Renall Street	limited on-street parking	Fare zone 14
Masterton	87 parks	Fare zone 14



# **Ko ngā Ratonga Whakawātea** Exempt Services

Exempt services are defined in section 114a of the Land Transport Management Act 2003. Metlink is required to keep current a register of exempt services.

#### Register of Wellington Region Exempt Services – Process and Location

- The Register for the Wellington region Exempt services is managed by Metlink
- The Register is publicly available on our website: <u>https://www.metlink.org.nz/getting-</u> <u>started/non-metlink-services</u>
- For new Exempt Service registrations, variations, withdrawals, or any enquiries relating to the register contact Metlink via our website for further information
- Metlink will assign an Application Number and consider the request

- Only a member of Metlink's Senior Leadership team (any tier 3 manager in Metlink and the Group Manager), have the delegated authority to approve or decline any registration, variation or withdrawal of an Exempt Service from the Register
- The reason for any approval, or refusal to approve any registration, variation, or withdrawal will be made available to the requestor
- Documents concerning the Register, including applications, variations and/or withdrawals of an Exempt Service will be saved in our internal document management system. These documents may be subject to consideration under the Local Government Official Information and Meetings Act 1987.



# Ko te Hokohoko, te Ratonga me te Arotake Procurement, Service Delivery, and Monitoring

The procurement-related policies and actions in the 2014 and 2021 RPTPs were developed for the transition to the Public Transport Operating Model (PTOM) and have largely been completed.

The Land Transport (Regulation of Public Transport) Amendment Act 2023 has implications for Public Transport Authorities (PTAs), operators, and the public transport workforce including refining the procurement approach for Contracts and allowing PTAs to have greater control over strategic public transport assets.

The policies now need to be updated to reflect where we are at in the procurement cycle, the introduction of future frameworks set by central government, and where the focus has moved to ensure the efficient and effective delivery of services under the new operating framework.

### **Procurement of unit contracts**

A unit refers to a Metlink service or group of services established for contracting purposes. During the lifespan of the current operator contracts there will be variations to existing unit contracts and/or new units established to provide for future service changes, including the deployment of new vehicles.

Metlink's public transport network currently consists of 21 units - 18 bus units, 2 rail units and 1 harbour ferry unit.

Rail services are operating under a PTOM-based unit contract with the initial 9-year period expiring mid-2025. This was extended by 6-years through to 2031. Bus services commenced operating under Gross PTOM based unit contracts from mid-2018. Ferry services commenced operating under a Net PTOM based unit contract from July 2019.

The Bus Services contracts have been in place since 2018, and the majority of these expire between 2027 and 2030. With the expiry dates for Metlink's bus contracts fast approaching and pending changes to NZTA's national procurement policies from legislative changes, Greater Wellington is developing the approach that it wants to take to future procurement.

## Service Delivery

A high quality, accessible public transport system that gets passengers quickly to where they want to go and provides reliable whole-of-journey travel times.

Surveys and research show that the most important consideration for public transport users is having a reliable and punctual service. This means that services are not cancelled and are run, and that they leave at and arrive on their scheduled time. Reliability and punctuality are particularly important when trips require connections with other services. Other important considerations for users are that the service arrives, services on a route are evenly spaced with a consistent time between services, and passengers are not left behind because services are too full at the times they choose to travel.

Operational and fleet improvements will reduce journey times and increase service reliability and puncuality. Minor timetable adjustments can also reduce waiting times and improve the reliability and puncuality of connections between services and can be undertaken as needed subject to operator agreement.

# **Communication objectives and policies**

As part of our commitment to continuously improve the reliability, punctuality and efficiency of our public transport network, we will be reviewing the design and approach to our future bus contracts prior to going out to market. Our outcomes-based approach will aim to deliver:

- Improved passenger experience including improved accessibility
- Improved network reliability and punctuality
- Safe, fair, and equitable employment for people across our transport network
- An affordable public transport network that offers value for money
- An environmentally sustainable public transport network through the transition to a zero-tailpipe emissions fleet.

# **Objectives and policies**

**P19. Objective:** An approach to procurement and monitoring of services that supports the efficient delivery of services and provides value for money

Policies	Actions
a. Procure contracts for units in accordance	i. Take a contractual approach to procuring contracts for new units or amending existing unit contracts
with a contracted service provider approach	<ul> <li>Ensure Greater Wellington considers the relevant legislation and, where appropriate, seeks opportunities for greater control over strategic public transport assets</li> </ul>
	iii.Ensure Greater Wellington Procurement Strategy and relevant Procurement Plans are current and reflect the stage we are at in the procurement cycle
	iv.Ensure the updated Procurement Strategy and transition plans take into account the impacts on competition, including mitigation of barriers to entry for incoming operators
	v. Comply with NZTA procurement requirements, Greater Wellington's Procurement Strategy and local government requirements when procuring or amending units
	vi.Comply with the procurement requirements/rules in all relevant international agreements and treaties signed by the Government.
b. Phase procurement and change over to new contracts to achieve an orderly	i. Implement a rolling procurement programme for public transport services consisting of a tranche of bus contract each year for three years, followed by the rail contract the following year and the ferry contract in the final year
transition with limited disruptions	ii. Develop pragmatic and passenger-focused transition plans in collaboration with partners as required.
c. Develop and implement effective	i. Ensure the appropriate allocation of roles, responsibilities, and risk between Metlink and operators within the contract framework
financial incentives and other regulatory mechanisms and performance regimes to ensure compliance with service level requirements	ii. Develop an appropriate financial model so that the payment to the operator is the contract price for the services to be delivered, adjusted by the application of any rebates for cancelled services, abatements for failing to meet Key Performance Indicators, and bonus payments for meeting nominated performance indicators (performance above the contract level)
	iii.Maintain a performance and enforcement regime to reflect NZTA's requirements and incentivise contract performance and continually improved passenger experience.
d. Apply a contracted service provider approach to the	<ul> <li>Apply contract principles and objectives to guide successful partnering with operators and effective joint annual business planning</li> </ul>
planning and operation of services	ii. Develop and approve joint annual business plans
	iii.Work with partners to ensure the successful delivery of planned network improvements.

- e. Monitor performance of services and network, and passenger satisfaction
- i. Ensure Metlink has the necessary capability to collect, manage, utilise, and share public transport travel and performance data and passenger insights and feedback and use this to inform improvements to planning and delivery of service
- ii. Utilise effective data and knowledge management technologies and services to streamline access, use, and sharing of public transport data, information, and knowledge

iii.Publish service quality and performance information

- iv. Work with operators to ensure that they collect and use reliable and sufficient performance information and passenger insights to continually improve the services they provide to passengers
- v. Under contracts, require operators to provide timely operational and performance data, information, and reporting as required, including on:
  - Patronage
  - Passenger kilometres
  - Reliability and punctuality
  - Farebox revenue
  - Safety, security, and incidents
  - Driver training and behaviour
  - Compliance with vehicle quality standards
  - Provide contractual mechanisms to vary and improve standards of services, products, and processes
  - Other measures as required.

#### **RLTP projects**

Name: Bus and Rail Contract Tendering and Operating Model Changes

- **Lead:** Greater Wellington
- **Desc:** Includes the costs to review, design, develop, and tender the future bus contracts.

**Cost:** \$12.0 million

# **Ngā Rōpū** Units

Organising public transport services into units provides a logical structure for procurement, monitoring, reporting, and enabling transparency of information about public transport services provided by Public Transport Authorities.

## Unit Table

Unit	Operator	Method	Commencement date	End date
1 - North-South Spine	Tranzit Group	Tender	15 July 2018 9-year term	15 July 2027
2 - East-West Spine	Kinetic	Direct Appointment	15 July 2018 12-year term	15 July 2030
3 - University	Kinetic	Direct Appointment	15 July 2018 12-year term	15 July 2030
4 - Khandallah/Aro	Tranzit Group	Tender	15 July 2018 9-year term with potential for a 6-year extension	15 July 2027
5 - Central	Kinetic	Direct Appointment	15 July 2018 9-year term	15 July 2027
6 - Taranaki	Kinetic	Direct Appointment	15 July 2018 9-year term	15 July 2027
7 - Brooklyn/Ōwhiro	Tranzit Group	Tender	15 July 2018 9-year term	15 July 2027
8 - Newlands	Mana Coach Services	Direct Appointment	15 July 2018 9-year term	15 July 2027
9 - Lower Hutt	Tranzit Group	Tender	17 June 2018 9-year term	17 June 2027
10 - Upper Hutt	Tranzit Group	Tender	17 June 2018 9-year term	17 June 2027
11 - Wainuiomata	Tranzit Group	Tender	17 June 2018 9-year term	17 June 2027
12 - Eastbourne	Kinetic	Direct Appointment	17 June 2018 12-year term	15 July 2030
13 - Porirua	Tranzit Group	Tender	15 July 2018 9-year term	15 July 2027
14 - Kāpiti	Madge Coachlines (t/a Uzabus)	Tender	08 July 2018 9-year term	08 July 2027

Unit	Operator	Method	Commencement date	End date
15 - Wairarapa	Tranzit Group	Tender	08 July 2018 9-year term	08 July 2027
16 - Rail	Transdev Wellington	Tender	10 March 2016 9-year term with a 6-year extension applied	1 July 2031
17 - Wellington Harbour Ferry	East by West Ferries	Direct Appointment	1 July 2019 9-year term	1 July 2028
18 - Tawa	Mana Coach Services	Direct Appointment	15 July 2018 9-year term	15 July 2027
19 - Levin-Waikanae	Uzabus	Tender	7 March 2017	This Unit is contracted and managed by Horizons Regional Council.
				Greater Wellington co-funds this service with the Horizons Regional Council
20 - Wellington Airport Service	Mana Coach Services	Tender	1 July 2022 6-year term	1 July 2028
21 - Manawatu Line (Wellington - Palmerston North)	TBC	ТВС	ТВС	ТВС

# **Objectives and policies**

**P20. Objective:** The creation and design of units supports the efficient delivery of services and provides value for money

Policies	Actions
a. Establish new units or amend existing units for the Metlink public transport network as required	i. Work with operators to establish any new or amended units for the Metlink public transport network in line with legislative and major network planning requirements, including inter-regional initiatives to support regional economic development
	ii. Consolidate the existing bus units tendered by Greater Wellington from 17 to 6 for the start of the future bus services contract round
	iii.Work with Horizons Regional Council on unit design and procurement for inter-regional initiatives between Wellington and Manawatū
	iv. Actively review current exempt services to determine whether they are now integral to the public transport network and ensure the Exempt Services Register remains up to date.



# **Tūāhanga Waka Tūmatanui** Public Transport Infrastructure

## **Public Transport Infrastructure**

A high quality, reliable, accessible and modern public transport network relies on the provision of fit for purpose, well designed and maintained infrastructure and facilities. This includes roads, bus stops and shelters, depots and layovers, transport interchanges and hubs, rail tracks and associated infrastructure, train stations, ferry terminals and wharves, Park and Ride facilities, cycle paths and footpaths, and door-to-door transport services for those with limited access to public transport.

Infrastructure and facilities need to provide good access, safety and personal security at all stages of the journey, particularly for people with impairments. Public transport elements also require clear and consistent branding with services and levels of service and information to meet passenger needs for an integrated, easyto-use passenger focused system. As different agencies have ownership or control of various elements of the system, communication and cooperation between all parties is required to achieve this.

Due to how we contract our public transport services, Metlink currently does not own all the public transport infrastructure used to deliver our services. With our bus services, we have not to this point in our public transport journey owned depots or buses; these are predominantly owned by our operators who are compensated for the use of these assets through our contracts. However, we do own a lot of bus shelters and associated bus infrastructure.

In the Greater Wellington LTP, the council endorsed our Strategic Public Transport Asset Control Strategy. The main objective of the Strategy is for Greater Wellington to play a more active and strategic role in the planning and management of key public transport infrastructure through a range of potential commercial arrangements (not necessarily confined to outright ownership). This is a major shift in our approach to significant infrastructure/assets that are critical to the operation of our public transport network, and this will influence our approach to managing bus infrastructure and assets going forward.

In the rail space, Greater Wellington Rail Limited (GWRL), a wholly owned subsidiary of Greater Wellington, owns all our rail assets including the Electric Multiple Unit (EMU) depot on Thorndon Quay. The land the EMU depot and the associated buildings are on is owned by KiwiRail. GWRL has a long-term lease on this land. The railway tracks and platforms are also owned by KiwiRail but we have a long-term access agreement with KiwiRail so we can operate our public transport services on the rail network

### Public Transport Asset Control Strategy

The Public Transport Asset Control Strategy provides a long-term framework and direction for Greater Wellington control, in its role as a Public Transport Authority (PTA), of key public transport assets. The strategy will help shape the size and location of significant infrastructure investments across the Wellington region, these investments will largely be required, regardless of whether they are publicly or privately held.

The objective of the Asset Control Strategy is for Greater Wellington to play a more active and strategic role in the planning and management of key public transport infrastructure through a range of potential commercial arrangements (not necessarily confined to outright ownership).

The strategy influences how Greater Wellington pays for the investments needed rather than the quantum of investment needed and will reduce barriers to entry for new competitors resulting in improved competition.

With a move to the electrification of our bus fleet and depots, the project will aim to make savings to operational costs in the long term, through cheaper local government financing and improved competition while supporting longterm network planning and improved network resilience.

# Strategic enabling infrastructure and assets

Strategic enabling infrastructure and assets refers to the foundational elements necessary to deliver efficient and effective public transport services. Examples include depot land, access to motive energy (such as diesel, electricity, and hydrogen), rolling stock (such as buses, trains, and ferries), vehicle maintenance facilities, and workforce facilities. The way these assets are planned and provisioned can influence:

- Competition for unit contracts in both the short and long term
- Flexibility in enabling service changes over time
- Service resilience and continuity over time.

The following criteria as set out by NZTA have been used to classify enabling infrastructure and assets:

- Tier 1 assets: Foundational long-term strategic enabling assets such as land and access to energy. Lifecycles measured in decades and/or strategically important for enabling competitive and efficient markets and obtaining best longterm value for money
- Tier 2 assets: Medium-term enabling assets essential to service delivery (generally >10year lifecycles) and the treatment of which can significantly influence obtaining best value for money
- Tier 3 assets: Commodity type assets (generally <10-year lifecycles) routinely renewed and replaced as part of normal business processes.

Tier 1 and 2 assets are defined as strategic enabling assets in line with NZTA guidance in this section.



We have also outlined the time horizon within which some of our strategic enabling infrastructure assets will be provided, renewed or upgraded in order to enable the delivery of integral services. The time horizons used (where applicable) are:

- Short term assets that should be provided, renewed or upgraded within a three-year window of the plan being adopted
- **Medium term** activities that should be provided, renewed or upgraded within a 10-year window of the plan being adopted
- Future state activities that should be developed over a long-time horizon to give effect to longer term strategies or land use plans. Short- and medium-term initiatives should be steps towards a future state.

Metlink's approach to asset management is detailed in our Asset Management Plan (AMP). The AMP can be found on our Greater Wellington website here:

<u>Greater Wellington Regional Council — Metlink</u> <u>2024 Asset Management Plan</u>

# Network Infrastructure to support integral services

Network infrastructure comprises infrastructure located "out on the network" that enables passengers to utilise integral services and/or enable efficient service delivery. Examples include (but are not limited to) bus stops, train stations, ferry terminals, interchanges, special vehicle lanes like bus lanes, rail lines, vehicle layover locations, workforce rest and meal break facilities, and opportunity charging locations.

Any gaps in the network infrastructure are identified in discussions with our key partners (KiwiRail, operators and TLAs). Work to address any network infrastructure issues identified is then considered by Greater Wellington and prioritised based on funding available and the classification of the route affected.

#### Vehicle standards

All buses entering the contracted public transport fleet need to comply with NZTA's Requirements for Urban Buses (national standards for bus quality and accessibility) and other relevant standards.

# **Objectives and policies**

P21. Objective: Prio	ritise safety through continuous improvements to both infrastructure and
operations	-

Policies	Actions
a. Ensure that all vehicles and vessels continue to meet the required quality standards	<ul> <li>i. Monitor contractual compliance with NZTA's Requirements for Urban Buses and other relevant standards for all contracted bus services</li> <li>ii. Monitor that rail maintenance and services comply with Rail Safety Licence requirements and vehicle minimum operating standards</li> <li>iii.Ensure that ferries comply with any required standards by Maritime NZ</li> <li>iv.Ensure that all vehicles match the appropriate sizing specifications for specific bus routes, considering geography and demand</li> <li>v. Implement standards for vehicle cleanliness and maintenance to maintain high-quality public transport service levels.</li> </ul>
b. Monitor and continuously improve infrastructure assets and our management of them	<ul> <li>i. Implement an asset control strategy to plan for changes to public transport asset ownership and future demand for public transport services</li> <li>ii. Regularly monitor and manage assets to ensure the effective maintenance and performance of infrastructure</li> <li>iii. Collaborate with territorial authorities, New Zealand Police, NZTA, and community groups to review and enhance infrastructure to increase personal safety and security.</li> </ul>
c. Improve the accessibility and safety of the public transport system for passengers, workers, and the general public	<ul> <li>i. Ensure that accessibility and safety considerations are a key part of the planning and provision of all public transport services and infrastructure</li> <li>ii. Collaborate with operators, stakeholders, and infrastructure providers to prioritise safety in all aspects of public transport operations</li> <li>iii.Engage with the disability community and other relevant stakeholders to adopt best practices (universal design) and create a transport system that caters to the needs of all users.</li> </ul>
d. Continually improve accessibility and standards of vehicles, and access to infrastructure and facilities	<ul> <li>i. Adhere to NZTA public transport design guidance, New Zealand Urban Design Protocol, and New Zealand Crime Prevention through Environmental Design (CPTED) guidelines to create accessible and safe public transport facilities</li> <li>ii. Implement improvements to make public transport services more accessible, such as priority seating, low-floor access on trains, and proper infrastructure at bus stops</li> <li>iii. Coordinate efforts to enhance the design and capacity of public transport stops, shelters, stations, and terminals to accommodate current and future needs.</li> </ul>
e. Provide a low emissions public transport network	<ul> <li>i. Incorporate low emissions technology in replacement strategies for end-of- life assets to reduce the environmental impact of public transport services</li> <li>ii. Develop business cases to support early asset replacement for decarbonisation purposes</li> <li>iii. Optimise the public transport network to minimise route complexity and improve energy efficiency</li> <li>iv. Deploy low-emission vehicles and new technologies to improve the environmental sustainability of the fleet, and closely monitor vehicle performance and maintenance</li> <li>v. Deploy low-emission vehicles and new technologies to reduce the health impacts from tail pipe emissions.</li> </ul>

## **Objectives and policies**

**P22. Objective:** Provide commercial offerings and opportunities linked to our public transport services and infrastructure

Policies	Actions
a. Ensure the advertising policy balances the needs of the Metlink brand while	i. Encourage businesses and potential advertisers to align with the Metlink Advertising Policy and advertise across the network
maximising revenue opportunities	ii. Seek advertising from organisations that share Greater Wellington values
	iii. Utilise static and digital channels across bus and rail assets and infrastructure to create a comprehensive commuter and public transport user journey
	iv. Utilise all available assets to maximise third party contributing to public transport operating costs.
b. Have a sponsorship policy specific to Metlink	i. Develop a sponsorship policy that supports the Metlink brand and aligns with Metlink values.



# **Bus Infrastructure**

Tier	Infrastructure	Current
Tier 1	Energy to Site	Operator responsibility.
	Land	<ul> <li>Long term lease of a site in Southern Wellington for the development of new Electric Bus Depot.</li> </ul>
		Lease of 248 Thorndon Quay bus lay over.
		Operator responsibility.
Tier 2	Energy to vehicles	<ul> <li>6 x electric vehicle charging infrastructure – this infrastructure is owned by operators not Metlink.</li> </ul>
	Vehicles	<ul> <li>465 Buses (103 of which are electric) – note these buses are owned by our operators not Metlink.</li> </ul>
	Vehicle facilities	<ul> <li>13 depots on the network. Metlink does not currently own any depots, and they are provided by the operators</li> </ul>
		<ul> <li>248 Thorndon Quay Layover – leased land from NZTA to provide 12 additional layover spaces and driver facilities in Wellington CBD.</li> </ul>
	Driver/Staff facilities	<ul> <li>7 standalone driver toilets in Wellington City – refurbished and installed in 2024</li> </ul>
		• Planned Porirua Bus Hub development with new driver facility.
	Bus Shelters	• 1066 bus shelters on the network
		• 613 (57.3%) are owned by Metlink
		<ul> <li>178 (16.6%) are owned by Ooh-media (Adshel), contracted by the Territorial Authority</li> </ul>
		• 271 (25.3%) are owned by Wellington City Council
		• 6 (0.8%) are owned by the Wairarapa Territorial Authorities.
Tier 3 (includes	Shelter Laminates	• 308 - Owned and maintained by Metlink (5-year life expectancy).
network infrastructure)	Signage	<ul> <li>3906 - Owned and maintained by Metlink (7-year life expectancy).</li> </ul>
	Timetable Cases	<ul> <li>2770 - Owned and maintained by Metlink (7-year life expectancy).</li> </ul>
	Totems	• 58 - Owned and maintained by Metlink (20-year life expectancy).
	RTI Displays	<ul> <li>212 - Owned and maintained by Metlink (10-year life expectancy).</li> </ul>
	CCTV	• 14 - Owned and maintained by Metlink (7-year life expectancy).
	Poles	<ul> <li>1966 - Owned and maintained by Metlink (10-year life expectancy).</li> </ul>
	Seats	<ul> <li>100 - Separated seats owned and maintained by Metlink (15- year life expectancy).</li> </ul>

# **Rail Infrastructure**

Infrastructure	Current
Energy to Site	KiwiRail responsibility.
Land	• 48 stations (Platforms owned by KiwiRail).
Rail on-station	• 23 station buildings
assets	88 station shelters
	• 955 CCTV cameras
	<ul> <li>72 duress points/ECP/Jacques Help Points</li> </ul>
	• 248 PA speakers/Jacques speakers.
Vehicles	• 48 Matangi 1, 2 Car Units
	• 35 Matangi 2, 2 Car Units
	• 1 Matangi Driving Simulator
	• 2 Zephir 1800E Crab
	• 18 Suburban Wairarapa (SW) carriage cars
	• 6 Wairarapa Suburban Express (SE) carriage cars
	• 1 AG222 Cars.
Vehicle	EMU Maintenance Depot
facilities	One Maintenance depot building
	One Wheel Lathe building
	• Two Train wash buildings.
Rail Station	• 11 station bridges
Access Assets	13 station subways
	• 72 Park and Ride areas (across 33 stations)
	• 13 cycle shelters
	• 9 cycle cones
	• 38 cycle racks
	Energy to Site Land Rail on-station assets Vehicles Vehicle facilities Rail Station

• 75 cycle lockers.



Tier	Infrastructure	Current
Tier 3	Other rail assets	• 1302 light fittings
(includes network		• 897 light poles
infrastructure)		• 318 seats
		• 92 litter bins
		• 2432 signs
		• 79 totems and flat panels
		• 24 beacons
		• 92 BRT LED signs
		• 56 RTI screens
		<ul> <li>144 CIS systems including the digital displays.</li> </ul>
	· · · · · · · · · · · · · · · · · · ·	

# **RLTP projects**

Name:	Asset Control - Other Depot Opportunities
Lead:	Greater Wellington
Desc:	Identifying and evaluating long-term options for bus depots, with locations dependent on land availability and/or opportunities. Greater Wellington ownership would remove the need for operators to provide a depot, therefore removing a barrier to entry for operators.
Cost:	\$82.02 million

- Name: Asset Control Depot Development
- **Lead:** Greater Wellington
- **Desc:** Delivering a long-term option for a southern bus depot in Miramar, to replace the earthquakeprone depot that is reaching end of life in Kilbirnie.
- **Cost:** \$101.53 million



# **Ko te Ine i ā Mātou Mahi** Performance and Monitoring

As a publicly funded service, it is important that Greater Wellington monitors our Operators' service performance. Certain elements of an Operator's performance are therefore measured and reported against.

Metlink's performance measures are set out in the Greater Wellington Long Term Plan and our actual performance against those targets is published in the Greater Wellington Annual Report. Metlink has specific measures in the LTP relating to:

- Passengers' overall satisfaction with the Metlink public transport network
- Wellington public transport and active mode share of journeys
- The tonnes of carbon emissions emitted per year on Metlink Public Transport Services.

Metlink also collect data on the following:

- Service reliability
- Service punctuality
- Patronage
- Financial
- Fare revenue
- Cost per service KM
- Cost per passenger boarding.

To enable the public to access this information, monthly performance reports are published on the Metlink website.





	Baseline 2022/23
	Performance Measures
ectations	Levels of Service
ormance expectations	Community Levels of outcome Service
Service perfo	Reference Number

Reference Number	Community outcome	Levels of Service	Performance Measures	Baseline 2022/23	2024/25 target	2025/26 target	2026/27 target	2027-34 target
				<b>Bus</b> 92%	<b>Bus</b> 93%	<b>Bus</b> 94%	<b>Bus</b> 95%	<b>Bus</b> >95%
			(1) Passengers' overall satisfaction with the Metlink public transport <sup>6</sup>	Rail 94% Ferry 97%	Rail 95% Ferry 98%	<b>Rail</b> 96% <b>Ferry</b> 98%	<b>Rail</b> 96% <b>Ferry</b> 98%	<b>Rail</b> >96% 98%
			(2) Passenger satisfaction with convenience of paying for Metlink public transport <sup>7</sup>	87%	87%	87%	89%	%06 =</td
		-	(3) Passenger satisfaction with Metlink information currently available <sup>8</sup>	75%	85%	87%	89%	%06<
Ц	Connected Communities	Provide a consistent and high-quality passenger experience	(4) Passenger satisfaction with Metlink public transport being on time <sup>9</sup>	69%	>80%	>82%	>85%	%06<
		across the public transport network	(5) Percentage of scheduled bus trips that depart their timetabled starting location on time (punctuality) – to 5 minutes <sup>10</sup>	94.4%	95%	95%	95%	95%
			(6) Percentage of scheduled bus services delivered (reliability) <sup>11</sup>	92.4%	98%	98%	98%	98%
			(7) Percentage of scheduled rail service delivered on-time (punctuality) – to 5 minutes <sup>12</sup>	80%	95%	95%	95%	95%
			(8) Percentage of scheduled rail services delivered (reliability) <sup>13</sup>	91.1%	99.5%	99.5%	99.5%	99.5%

0	Resilient Future	Promote and encourage people to move from private vehicles to public transport	Annual Public Transport boardings per capita	61.9	64.2	99	67.8	75.4
		Provide fit-for- purpose vehicles, infrastructure	(1) Percentage of passengers who are satisfied with the condition of the station/ stop/wharf <sup>14</sup>	91%	88%	89%	%06	>92%
4	Resilient Future	and services to continually deliver a high- quality core network that meets ongoing demand	(2) Percentage of passengers who are satisfied with the condition of the vehicles (fleet) <sup>15</sup>	94%	94%	>94%	>94%	~96%
Ŋ	Resilient Future	Gross emissions for Metlink's public transport fleet will be minimised, reducing the offsets required to reach net carbon neutrality	Tonnes of CO <sub>2</sub> emitted per year on Metlink Public Transport Services	21,019 tonnes *2021/22 verified result	19,300 tonnes	17,900 tonnes	17,800 tonnes	16,300 tonnes <sup>16</sup>
2	Connected Communities	Maintain and improve access to public transport for all	Percent of people within 500m or a 5-10 minute walk of an all day, 7 day a week public transport service with minimum 60-minute daytime frequency	74.4%	Increase on baseline	Increase on baseline	Increase on previous	Increase on previous
$\infty$	Connected Communities	Increased patronage of PT by disabled people (people with an activity limitation)	Increased boardings by people that use the Accessible Concession <sup>18</sup> (as a percent of total boardings)	New measure Current baseline (Dec22 - June 23) 0.9%	>1%	1.5%	2%	=/>4%

# **Ko te Kaupapa Here Hirahira** Significance Policy

The RPTP can be varied at any time. However, if a variation is found under our significance policy to be 'significant', consultation will take place in accordance with our special consultative procedure. The approach to consultation will reflect the level of significance of any proposed variation. Significance is a continuum, from variations of high significance through to variations of low significance. If the significance threshold under this policy is not met, Greater Wellington will undertake targeted consultation on matters affecting specific communities and stakeholders. Greater Wellington will determine the significance of variations to the RPTP on a case-by- case basis, taking into account the extent to which the variations:

- Signal a material change to the planned level of investment in the public transport network
- Affect the purpose of the Land Transport Management Act 2003
- Affect residents (variations with moderate impacts on a large number of residents, and those with major impacts on a small number of residents will be more significant than those with minor impacts)
- Affect the integrity of the RPTP, including its overall affordability
- Are in response to central government direction or national policy changes.

Consideration will be given to the costs and benefits of any consultative process or procedure and the extent to which consultation has already taken place.

## Significant and non-significant matters

Matters that will always be considered 'significant' are:

- Variations that amend the significance policy
- Any increases in fares above those provided for in the revenue, financing and fare policies and Greater Wellington's Long-Term Plan.

Matters that will always be considered 'not significant' are:

- Minor editorial and typographical amendments to the RPTP
- Minor changes to fare levels in accordance with current policy and funding levels, as set out in Greater Wellington's Long-Term Plan.

Matters that will usually be considered 'not significant' are:

- Those that have recently been consulted on, including the addition, removal or amendment of any matter on which there has already been consultation in accordance with the special consultative procedure
- Minor changes to service descriptions after a service review, for example changes to the frequency and hours of a service that result in the same, or a better, level of service
- Changes to the descriptions of services or service groupings as a result of an areawide service review, as long as there is no significant increase in cost.

# Targeted consultation on non-significant variations

If Greater Wellington determines that a proposed variation is not significant, targeted consultation will still be undertaken as follows:

**Consultation for service reviews:** as service reviews affect only a part of the region, full consultation will generally not be required. Instead, key stakeholders (including the relevant operators, territorial authorities and community boards or committees) will be included in preliminary consultation as the sector plan is developed. Targeted public consultation may follow once options have been identified.

# Consultation for minor changes in the delivery

of public transport services: minor changes in service delivery that are required to improve efficiency, such as the addition or removal of trips and minor route changes, have only local impacts. In these cases, consultation will generally be undertaken at a low level with the operators involved and may also include the relevant local councils and passengers who use the services.

**Changes in procurement policies:** Greater Wellington may be required to update its procurement policy in response to national or local government policy changes. Targeted consultation will be undertaken once an updated draft policies are available.

**Other non-significant variations:** Greater Wellington may work through any proposals for changes that affect only a sector of the community or the industry with those most likely to be affected, as well as other relevant stakeholders.



# **He Aha te RPTP me Tōna Pūtake?** What is the RPTP and Why is it Needed?

The Wellington Regional Public Transport Plan (RPTP) guides the design and delivery of public transport services, information, and infrastructure within the Wellington region (Wellington).

### This RPTP describes:

- What we want our public transport system to achieve (long-term goals and objectives)
- How we propose to get there (our strategic focus areas, policies, and actions to achieve our goals)

• The public transport services we currently provide and propose to provide.

The RPTP has a ten-year strategic focus, with particular attention to the coming three-yearly operational cycle. This RPTP focuses on the period from mid-2025 to 2035.

RPTPs are statutory documents (required by legislation) under the Land Transport Management Act 2003 (LTMA). Regional councils like Greater Wellington who provide, or fund public transport must adopt a RPTP.

# Ko ngā Here Ā-ture me ngā Hononga ki Mahere kē Atu Legal Requirements and Links to Other Plans

### The legal requirements

The statutory requirements for preparing the RPTP are set out in Part 5 of the Land Transport Management Act 2003 (LTMA).

The LTMA, places a significant emphasis on Public Transport Authorities planning and delivering public transport in consultation and collaboration with territorial authorities, and public transport operators.

This recognises, that to deliver consistently good journey experiences and attract and retain passengers requires a wide range of elements such as land use, network planning, infrastructure provision and efficient and effective operation of services. These elements must come together in an integrated way.

### The RPTP's statutory purpose is to provide:

- A means for encouraging regional councils, territorial authorities, and public transport operators to work together in developing public transport services and infrastructure
- An instrument for engaging with the public in the region on the design and operation of the public transport network
- A statement of -
  - the public transport services that are integral to the public transport network
  - the policies and procedures that apply to those services
  - the information and infrastructure that support those services.
The review of our RPTP is based on five principles from section 115(1) of the LTMA.

- Well-used public transport services reduce the environmental and health impacts of land transport, including by reducing reliance on single-occupant vehicles and using zeroemission technology
- Public transport services support a mode shift from private motor vehicle use and equitable access to places, facilities, services, and social and economic opportunities if they are co-ordinated, integrated, reliable, frequent, accessible, affordable, and safe
- Fair and equitable employment or engagement of people in the public transport workforce should ensure that there is a sufficiently robust labour market to sustain and expand public transport services

- Regional councils, territorial authorities, and public transport operators should work together to co-ordinate public transport services, the provision of infrastructure, and land use as necessary—
  - to meet the needs of passengers
  - to encourage more people to use the services
- Public transport services should be provided in a way that assists—
  - public transport investment to be efficient
  - public transport investment to give value for money.

These principles have guided Greater Wellington in the development of this RPTP. Greater Wellington is therefore satisfied that these principles, and requirements for collaboration and consultation with key partners and stakeholders (LTMA s.125), have been applied through development of the RPTP.

#### Links to other plans

The RPTP 2025-35 considers and gives effect to a range of national and regional policies, strategies, and legislation.

Legislation	Central government	Regional
Land Transport Management Act 2003	Government Policy Statement on Land Transport 2024	Greater Wellington's Long-Term Plan 2024 (LTP)
Land Transport Act 2017	National Policy Statement on Urban Design	Wellington Regional Land Transport Plan 2024 (RLTP)
Local Government Act 2002		
Local Government Official Information and Meetings Act	Ministry of Transport's 2016 Accessibility of Public Transport	Wellington Future Development Strategy (FDS)
1987	for those with a Disability	Greater Wellington Climate
Resource Management Act	UN Convention on the Rights of Persons with Disabilities (ratified by New Zealand in 2018) Emissions Reduction Plan	Change Strategy
1991		Greater Wellington Māori Economic Development Strategy
		0,
	NZTA's Public Transport Framework	Metlink's Public Transport Asset Management Plan
		Metlink's Accessibility Action Plan
		Territorial Authority plans and strategies
		strategies

### **Ko tō Mātou Aronga Rautaki** Our Strategic Direction

This section outlines the emerging strategic direction for land transport focusing on public transport, including:

- Government Policy Statement on Land Transport (GPS) 2024-34
- The strategic objectives of the RLTP
- The strategic objectives of the LTP
- The strategic objectives of the FDS
- The Land Transport Management Act 2003 as amended.

### Ko te Kaupapa Kere ā-Kāwanatanga mō te Waka Whenua (GPS)

### Government Policy Statement on Land Transport (GPS)

The Government Policy Statement on Land Transport (GPS) determines how investment into the land transport system from the National Land Transport Fund (NLTF) will contribute to achieving overall government outcomes. It outlines central government's strategy to guide land transport investment over the next 10 years. It also provides guidance to decision-makers about where and under what conditions government will focus resources.

Through the GPS, "The Government's overarching goal for transport is an effective, efficient, safe, secure, accessible, and resilient transport system that supports the growth of our country's economy in order to deliver greater prosperity, security and opportunities for all New Zealanders".

#### The GPS 2024-34 identifies four Strategic Priorities:

- Economic Growth and Productivity
- Increased maintenance and resilience
- Safety
- Value for money.

Over \$7 billion is spent through the NLTF each year supplemented by co-investment from local government and additional funding and financing.

Revenue raised from the land transport system -Fuel Excise Duty, Road User Charges and motor vehicle registration and licensing fees - is put into the National Land Transport Fund (NLTF) to be used on transport projects including public transport.

The GPS influences decisions on how money from the NLTF will be invested across activity classes such as Public Transport Services. It also guides local government and NZTA on the type of activities that should be included in RLTPs and the National Land Transport Programme. Over \$7 billion is spent through the NLTF each year, supplemented by co-investment from local government and additional funding and financing.

Central government can also provide additional funding to progress specific transport activities or projects. In most cases, this funding is appropriated by Parliament outside of the NLTF and is spent by NZTA or KiwiRail acting as the Crown's delivery agent.

In November 2024 NZTA released to public transport authorities, requirements on increasing the 'private share' of public transport revenues. Private share is a measure of cost recovery and represents the proportion of public transport operating expenditure funded from private revenue sources like passenger fares and advertising. It is current Government policy to work on increasing private share to support increased levels of public transport expenditure with the stated aim of reducing pressure on ratepayers and taxpayers.

For the past five years, Greater Wellington has been actively working on initiatives to increase non-fares revenue, particularly by increasing our share of the Wellington outdoors advertising market. Other initiatives relating to increasing revenue and actively managing costs are covered in this RPTP. Greater Wellington is actively working with NZTA on approaches to implement the Government's private share policy while continuing to maintain service levels and keep fares affordable and an attractive alternative to private vehicle travel.

#### Ministry of Transport Outcomes Framework

The Ministry of Transport's Transport Outcomes Framework outlines five outcome areas sought from the transport system. These are economic prosperity, inclusive access, healthy and safe people, resilience, and security and environmental sustainability. Public transport contributes to these outcome areas in various ways. For example, public transport can:

- Enable efficient and productive use of high value urban space (economic prosperity, environmental sustainability)
- Alleviate congestion (economic prosperity)
- Improve access to markets, employment and areas that contribute to economic growth (economic prosperity, inclusive access)
- Enable access to employment, education, healthcare, social and cultural opportunities (economic prosperity, inclusive access, healthy and safe people)
- Ensure access to essential services for those unable to drive (economic prosperity, inclusive access, healthy and safe people)
- Provide resilience to rising transport and energy costs by providing an alternative to private motor vehicles (resilience and security, inclusive access, economic prosperity)
- Reduce harmful emissions to the environment and human health (environmental sustainability, healthy and safe people)
- Reduce deaths and series injuries as public transport is among the safest form of transport (healthy and safe people).

The role of public transport and the benefits it can offer differ by location and spatial context.

#### Inclusive access

Enabling all people to participate in society through access to social and economic opportunities, such as work, education, and healthcare.



#### Healthy and safe people

Protecting people from transportrelated injuries and harmful pollution, and making active travel an attractive option.

#### **Environmental sustainability**

Transitioning to net zero carbon emissions, and maintaining or improving biodiversity, water quality, and air quality.

**Resilience and security** Minimising and managing the risks from natural and humanmade hazards, anticipating and adapting to emerging threats, and recovering effectively from disruptive events.

### Supporting economic activity via

**Economic prosperity** 

local, regional, and international connections, with efficient movements of people and products.

#### Draft Wellington Regional Public Transport Plan 2025-2035

#### GPS 2024 projects in the Wellington region

#### **Roads of National Significance (RONS)**

- Otaki to North of Levin
- Second Mt Victoria Tunnel and Basin Reserve upgrade
- Petone to Grenada Link Road and the Cross Valley Link.

#### **Roads of Regional Significance (RORS)**

- State Highway 58 Improvements Stage 2
- State Highway 2 Melling Transport Improvements.

#### **Public Transport projects**

• Lower North Island Rail Integrated Mobility (LNIRIM) programme



### **Ko te Mahere ā-Rohe Waka Whenua** Regional Land Transport Plan 2021: 2024 Mid Term Review

The Regional Land Transport Plan 2021: 2024 Mid Term Review (RLTP) sets the direction for Wellington's transport network for the next 10 years. The RLTP 2024 Mid-Term review reconfirmed the strategic priorities, direction, and supporting policies including the importance of investing in public transport to deliver its outcomes. The RLTP 2024 Mid-Term Review also looked at the transport projects that the Wellington region prioritised for NLTF funding over the next triennium. The RLTP describes the region's long-term vision, identifies regional priorities and sets out the transport projects we intend to invest in. The RLTP is a collaboration between all territorial authorities in the Wellington region, NZTA, Department of Conservation and KiwiRail.

The RLTP recognises the significant role transport plays in shaping what Wellington is like as a place to live, work, play and learn. As the region grows, more people and increased economic activity will place greater demand on the transport network, including public transport. The RLTP sets the vision for investing in a transport network that:

- Offers good, affordable travel choices
- Supports compact centres, liveable places and a strong economy
- Is safe
- Minimises impacts on the environment
- Provides for connected, resilient and reliable journeys.

To achieve its vision, the RLTP sets out the region's priority areas for investment:

- **Public transport capacity:** Build capacity and reliability into the Wellington region's rail network and into Wellington City's public transport network to accommodate future demand
- **Travel choice:** Make walking, cycling and public transport a safe and attractive option for more trips throughout the region
- **Strategic access:** Improve access to key regional destinations, including the port, airport and hospitals, for people and freight
- **Safety:** Improve safety, particularly at high-risk intersections and on high risk urban and rural roads
- **Resilience:** Build resilience into the region's transport network by strengthening priority transport lifelines and improve redundancy in the system. The RLTP informs and is informed by the RPTP.

You can read the RLTP Mid Term Review on Greater Wellington's website <u>here</u>.

### Ko te Pae Tawhiti o Te Pane Matua Taiao Greater Wellington's Long Term Plan

Every three years Greater Wellington creates a Long-Term Plan (LTP) which outlines what it will do over the next 10 years, how much it will cost, and who will pay for it. Public transport is a significant part of Greater Wellington's long term planning focus, accounting for approximately 65% of Greater Wellington's expenditure. LTP investment and funding for public transport 2024-34 is:

- Capital spending of \$712m
- Operational spending of \$4.8b
- Rates contribution of \$138m.

Greater Wellington's direction through the LTP integrates key strategic drivers and frameworks that link us together and guide us toward success. Everything we do contributes towards improving the environmental, social, cultural, and economic wellbeing of our Region. We describe these longterm impacts through our Community Outcomes, which for the Metlink Group are:

- Nui te ora o te taiao Thriving Environment
  We contribute to a low emissions region by lowering the carbon emissions of our transport network
- He hapori kotahi Connected Communities -We make sure our public transport network is accessible and efficient so people can get to the places they want to go
- He manawaroa te āpōpō Resilient Future -We are future proofing our public transport network to ensure people can continue to move around the region.

The LTP forecasts ongoing impacts on the public transport system from climate change and natural hazards. Increased size and nature of weather events will drive increased transport infrastructure repair costs, increased insurance costs, and drive the need for increased capital expenditure.

You can read the Greater Wellington LTP on Greater Wellington's website <u>here</u>.



### **Te Rautaki Whanaketanga ki tua a Wairarapa-Wellington- Horowhenua** Future Development Strategy

The Wairarapa-Wellington-Horowhenua Future Development Strategy (FDS) sets out how local government and its partners plan to deliver wellfunctioning urban environments in our existing and future towns and cities over the next 30 years. The FDS proposes where to prioritise housing and business development, as well as investment in infrastructure to support this development.

The FDS guides regional policy development, including Regional and District Plan changes in the future, as well as Land Transport Plans, infrastructure strategies, council budgets (Long Term Plans) and other policies. The Future Development Strategy builds on work done previously across the region and replaces the Wellington Regional Growth Framework.

Strategic direction for the FDS includes "ensuring urban development and infrastructure planning is integrated to create thriving communities", resulting in Urban Development integrated with transport planning so that urban development is located within walking distance of rapid transit corridors, high frequency public transport and supports uptake of active transport modes to maximise travel choice.

The Waterloo Transit Oriented Development is a Priority Development Area under the FDS.



The FDS is a statutory plan developed by the <u>Wellington Regional Leadership Committee</u>, a union of councils, iwi and central government in the Wellington-Wairarapa-Horowhenua region, formed to work together to positively shape the future of the region. The FDS can be read <u>here</u>. The FDS Implementation Plan can be read <u>here</u>.



## Land Transport Management Act 2003

In August 2023, the Land Transport Management Act 2003 (LTMA) was amended with the passing of the Land Transport Management (Regulation of Public Transport) Amendment Act 2023 (the Amendment Act). The amendments to the LTMA mean:

- There are new objectives for the planning, procurement and delivery of public transport to be established and embedded in the LTMA
- That in-house delivery of public transport services is enabled
- That there is transparency around aspects of service delivery including the procurement and contractual arrangements
- Different asset ownership, including public transport authorities owning assets directly, is enabled
- Greater collaboration is encouraged between regional councils and territorial authorities in preparing regional public transport plans
- The framework for exempt services has changed, expanding the scope to include commercial and inter-regional public transport services
- The definition of Public Transport is expanded to include On-Demand public transport services and shuttle services

- Some exempt On-Demand services are allowed, and all exempt shuttle services are to be operated without the requirement to be registered with the regional council
- That regional councils can procure, contract, and deliver on-demand services separately to timetabled services.

The Amendment Act acknowledges the need for public transport investment to be efficient and provide better value for money. It facilitates stronger measures for Territorial Authority involvement in the RPTP development process. The changes acknowledge that the previous operating model created a barrier for decarbonisation targets and improvement of employee terms and conditions.

#### Data used in this document

The data used in the development of this RPTP is informed mainly by the 2018 census information, and household travel survey data.

Some key points / caveats to note for the data we have used in the development of this RPTP:

- We have run projections, not forecasts
- The latest projections were developed in 2023 working with other Territorial Authorities
- The next update to projections will be in 2025 and will use the latest Census 2023 numbers as a baseline.

# He Rārangi Kupu

### Glossary

Accessibility	The ability to reach a destination by a transport mode. Another meaning used more narrowly in relation to public transport is "the ease with which all categories of passenger can use public transport" as defined by the Human Rights Commission in The Accessible Journey 2005. Of specific relevance to people with disabilities.
Bus Rapid Transit	A network of corridors with priority measures (including dedicated lanes and signal priority) used by high quality, high-capacity buses.
Farebox recovery rate	The proportion of the cost of operating a public transport service that is covered by public transport fares paid by passengers.
GPS	Government Policy Statement on Land Transport outlines the government's strategy for investment in land transport over the next 10 years, which is then implemented by NZTA through the National Land Transport Programme.
Greater Wellington	Greater Wellington Regional Council.
NTS	National Ticketing Solution (Motu Move).
NLTF	National Land Transport Fund is the dedicated fund for maintaining and developing local and national transport services.
NLTP	National Land Transport Plan - A three-year programme that sets out how NZTA invests in national land transport funding.
LTMA	Land Transport Management Act 2003.
Metlink	Greater Wellington public transport.
Motu Move	The National Ticketing Solution
Off-peak period	For the purposes of fare charging, it is weekdays before 7am (bus only), between 9 am and 3 pm and after 6.30 pm and all-day weekends and public holidays. Operational definition of 'peak' and 'off-peak' may vary by service.
ONF	One Network Framework.
Peak Period	All time periods other than off-peak periods.
Rapid transit	The Government Policy Statement on Land Transport defines rapid transit as "A quick, frequent, reliable and high-capacity public transport service that operates on a permanent route (road or rail) that is largely separated from other traffic." The National Policy Statement for Urban Development (NPS-UD) shares the same definition for 'rapid transit service', but extends it to "any existing or planned" service. "Planned" means planned in a regional transport plan such as this plan.
РТОМ	The Public Transport Operating Model developed by central
FIOM	government and NZTA.

Public transport service	A public transport service scheduled to operate at a specified time and available to the public generally.
Regional Transport Committee	The Committee promotes the objectives of the LTMA within the Wellington region, linking it to other regions of New Zealand and other transport systems. It provides the Regional Council with any advice and assistance the Regional Council may request in relation to its transport responsibilities. The Regional Transport Committee has specific responsibility for developing the RLTP.
RLTP	Regional Land Transport Plan. Provides the strategic direction for land transport in the region. The RPTP must give effect to the public transport service components of the RLTP.
RPTP	Regional Public Transport Plan - guides the design and delivery of public transport services, information, and infrastructure in the Wellington region.
Route	Public transport route, a grouping of related public transport services.
Service review	A review of public transport routes and services within an area or a review of any other grouping of services.
Total Mobility	Total Mobility subsidises door-to-door transport for disabled people who cannot independently use regular public transport services, all or some of the time.
Transport disadvantaged	People whom Greater Wellington believes are least able to get to basic community activities and service for example, work, education, health care, welfare and food shopping.
Unit	A grouping of related routes operating within a certain geographic area or along a shared corridor.
Vehicle	A public transport service vehicle, including bus, train and ferry.

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